TOWN OF EDDINGTON

WIND ENERGY FACILITY ORDINANCE

SECTION 100: LARGE SCALE WIND ENERGY FACILITY

SECTION 200: SMALL SCALE WIND ENERGY FACILITY

Prepared by

EDDINGTON PLANNING BOARD

EFFECTIVE

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Large Scale Wind Energy Facility Ordinance

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TOWN OF EDDINGTON

LARGE SCALE WIND ENERGY FACILITY ORDINANCE

Section 101 - Purpose and Intent

This Ordinance is adopted pursuant to 30-A M.R.S.A. § 3001, to protect the health, safety, and welfare of the Town of Eddington and its residents. This Ordinance shall be known as the “Eddington Wind Energy Facility Ordinance.”

Section 102 - Applicability; Site Permit and Operational License Required

102.1 This section of the Ordinance applies to all Wind Energy Facilities proposed to be constructed or operated after the effective date of the Ordinance, that are 100 kw and above of aggregate rated operating capacity.

102.2 Wind Energy Facilities constructed prior to the effective date of this Ordinance shall not be required to meet the Site Permit requirements of this Ordinance, except that any modification to an existing Wind Energy Facility that materially alters the size, type or number of Wind Turbines or other equipment shall require a Site Permit under this Ordinance.

102.3 Wind Energy Facilities constructed prior to the effective date of this Ordinance shall be required to obtain Operational Licenses pursuant to this Ordinance within thirty (30) days of its effective date,

102.4 It shall be unlawful and a violation of this Ordinance to begin construction and/or operation of a Wind Energy Facility without a Site Permit and Operational License.

102.5 The burden of compliance with all aspects of this Ordinance is on the Applicant and the Owner/operator of a Wind Energy Facility. Approval of a Site Permit and Operational License by the Planning Board does not abrogate or reduce the responsibility of the Applicant or the Owner/operator to comply with this Ordinance. Consistent violations, particularly of the sound limits, may lead to decommissioning and removal of the Wind Energy Facility.

102.6 This Ordinance includes Sections 101 through 113, together with Sound Measurements and Studies, Section 114 and References, Section 115. Decisions regarding compliance or approval of an Applicant’s Site Permit and Operational License must be made in light of the entire Ordinance.

Section 103 - Definitions

The following terms are defined as follows.

Ambient Sound includes all sound present in a given environment. It includes intermittent sounds, such as aircraft, barking dogs, wind gusts, mobile farm or construction
machinery, and vehicles traveling along a nearby road. It also includes insect and other nearby sounds from birds, animals or people.

**Applicant** means the individual or business entity that seeks to secure a Permit or License under this Ordinance.

**A-Weighted Sound Level (dBA)** is one measure of the overall sound level. This measure is designed to reflect the response of the human ear, which does not respond equally to all frequencies. Lower frequency sounds are given less weight than those in the mid-range of human perception. The resulting measure is said to be A-weighted and the units are dBA.

**Background Sound (L90)** is defined over a continuous ten minute period to be the average sound level during the quietest one continuous minute of the ten minutes. L90 may be measured relative to A-weighting or C-weighting, in which case it may be denoted L90A or L90C. It refers to sound that is normally present at least 90% of the time, and excludes any sound generated by a WEF. It also excludes intermittent sounds from flora, fauna, wind and human activity. Background sound levels vary during different times of the day and night. Because wind turbines operate continuously, the background sound levels of interest are those during quieter periods which are often the evening and night.

**C-Weighted Sound Level (dBC)** is similar to the A-weighted sound level (dBA), but it does not de-emphasize low frequencies to the extent that A-weighting does. For sounds with a significant low-frequency component, dBC is a more accurate measure of the energy of the sound waves than dBA.

**Decibel (dB)** refers to a dimensionless quantity, which is proportional to the logarithm (base 10) of a ratio of two quantities that are proportional to the power, energy or intensity of sound. One of these quantities is a reference level relative to which all other levels are measured.

**Essential Wildlife Habitat** means areas identified on the latest Beginning With Habitat map series produced by the Maine Department of Inland Fisheries and Wildlife, and any other area described in other definitions, maps or datasets as provided by MDIFW.

**Frequency** is the number of complete oscillations or cycles per unit of time. See Hertz, below.

**Good Utility Practice** means any of the practices, methods and acts with respect to the safe operation of a WEF engaged in or approved by a significant portion of the electric utility industry and, in particular, those portions of the industry with experience in the construction, operation and maintenance of wind turbines during the relevant time period; or any of the practices, methods and acts which, in the exercise of reasonable judgment in light of the facts known at the time the decision is made, could be expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety and expedition. Good Utility Practice is not intended to be limited to the optimum practice, method or act to the exclusion of all others, but rather to be acceptable practices, methods or acts generally accepted in the region.

**Hertz (Hz)** is a unit of cycles per second. A process that repeats itself a given number of times in one second is said to occur at that many Hertz.
Measurement Point (MP) refers to a location where sound and/or vibration are measured.

Mitigation Waiver means a legally enforceable, written agreement between the Applicant and a Non-participating Landowner in which the landowner waives certain setback, noise or other protections afforded in the Ordinance. A Parcel in which the landowner has entered into such an agreement becomes a Participating Parcel. A complete copy of any such agreement must be provided to the Planning Board and recorded in the Penobscot County Registry of Deeds.

Noise means any sound produced by a WEF.

Non-Participating Parcel means a parcel of real estate that is neither a Project Parcel nor a Participating Parcel nor a Public or Private Way.

Occupied Building or Structure means a building that is a residence, school, hospital, house of worship, public library, hotel, motel, B & B, nursing home, seasonal residence, daycare centers, elder care facilities, places of seated assemblage, nonagricultural businesses or other building that is occupied or in use as a primary residence or is customarily frequented by the public or has been legally permitted for construction at the time when the permit application is submitted as per 104.1.

Owner/operator means the person or entity with legal ownership of a WEF or WES, including successors and assigns, that has the authority and responsibility to operate the WEF on a day-to-day basis. An Owner/operator must have the legal authority to represent and bind.

Participating Parcel means a parcel of real estate that is not a Project Parcel, but is subject to a Mitigation Waiver. A complete copy of the Mitigation Waiver must be provided to the Planning Board, and filed with the Penobscot County Registry of Deeds.

Project Boundary means the boundaries of the WEF as shown on the site plan submitted to and approved by the Planning Board in accordance with this Ordinance.

Project Parcel means any parcel(s) of real estate on which all or any part of a WEF will be constructed.

Property Line means the recognized and mapped property boundary line.

Public Way means any road capable of carrying motor vehicles, including, but not limited to, any state highway, municipal road, county road, unincorporated territory road or other road dedicated to the public.

Qualified Independent Acoustical Consultant means a person or entity with recognized competence in the specialty of community noise testing and Board Certified Membership in the Institute of Noise Control Engineers (INCE). Certifications such as Professional Engineer (P.E.) do not test for competence in acoustical principles and measurement and are thus not, without further qualification, appropriate for work under this Ordinance. The Independent Qualified Acoustical Consultant can have no direct or indirect financial or other relationship to an Applicant.
Scenic Resource means a scenic resource of state or national significance, as defined in Title 35-A M.R.S.A. § 3451(9), any site registered in the National Registry of Historic Places, or a scenic resource of local significance identified as such in the Eddington Comprehensive Plan, or listed on the Visual Resource Inventory of the Eddington Comprehensive Plan.

Sensitive Receptor means places or structures intended for human habitation, whether inhabited or not, public parks, state and federal wildlife areas, the manicured areas of recreational establishments designed for public use, including but not limited to camp grounds and other nonagricultural businesses. These areas are more likely to be sensitive to the exposure of the noise, vibration, shadow or flicker generated by a WEF.

Significant Wildlife Habitat means areas identified on the latest Beginning With Habitat maps series produced by the Maine Department of Inland Fisheries and Wildlife, and any other area described in other definitions, maps or datasets as provided by MDIFW

Sound. A fluctuation of air pressure which is propagated as a wave through air.

Sound Level (L10) refers to the sound level exceeded 10% of the time. During any continuous ten-minute period, \( L_{10} \) is defined to be the average sound level during the loudest one continuous minute of the ten minutes. \( L_{10} \) may be measured relative to A-weighting or C-weighting, in which case it may be denoted \( L_{10A} \) or \( L_{10C} \).

Sound Level (L90) refers to Background Sound (see above).

Sound Level (Leq) is the frequency-weighted equivalent sound level. It is defined to be the steady sound level that contains the same amount of acoustical energy as the corresponding time-varying sound. \( L_{eq} \) may be measured relative to A-weighting or C-weighting, in which case it may be denoted \( L_{eqA} \) or \( L_{eqC} \).

Sound Level (pre/post). Each of the Sound Levels defined above, \( L_{90} \), \( L_{10} \) and \( L_{eq} \), whether A-weighted or C-weighted, may be followed by “(pre)” or “(post)” . Post-construction Sound Levels measured with all elements of the WEF turned on will be denoted with “(post)”. During the application process, before the WEF has been constructed, “(post)” will be used to denote the pre-construction estimate of the post-construction Sound Level. Pre-construction Sound Levels, or Sound Levels measured with all elements of the WEF turned off will be denoted with “(pre)”. See Sound Measurements and Studies, Section 114, particularly Sections 114.3.3.1, 114.3.5, 114.4.

Turbine Height means the total distance measured from the grade of the property as it existed prior to the construction of the wind energy system, facility, tower, turbine, or related facility at the base to its highest point. In the case of a wind turbine, this includes the length of the blade at its highest possible point.

Wind Energy System (WES) means equipment that converts and then transfers energy from the wind into usable forms of energy on a large, industrial scale for commercial or utility purposes with sale off premises or onto the utility grid.

Wind Energy Facility (WEF) means all of the land and equipment used by the Wind Energy System and its support facilities including the wind turbine, tower, access roads, control facilities, meteorological towers, maintenance and all power collection and transmission systems.
Wind Energy Facility Operational License or WEF Operational License means a license to operate a Wind Energy System issued by the Board of Selectmen following approval by the Planning Board in accordance with this Ordinance.

Wind Energy Facility Site Permit or WEF Site Permit means a Permit to construct a Wind Energy System approved by the Planning Board and issued by the Code Enforcement Officer in accordance with this Ordinance.

Wind Turbine or Turbine (WT) means a mechanical device which captures the energy of the wind and converts it into electricity. The primary components of a wind turbine are the blade assembly, electrical generator and tower.

Section 104 - Site Permit Application Procedures

104.1 Applications for a WEF Site Permit shall be submitted 14 days before the next scheduled Planning Board meeting for Planning Board review. The application for a WEF Site Permit shall include all of the information, documents, plans, deposits and other items required to be submitted with an application under this section, Section 105, a preliminary cost agreement and the fees specified in Section 107, along with any costs outlined in Section 114, Sound Measurements and Studies. At least nine copies of all written materials, including maps or drawings, shall be provided. Written materials shall be contained in a bound report.

104.2 The Planning Board shall, with assistance from such staff, consultants, committees or commissions as it deems appropriate, determine whether the Application is complete and contains all of the materials, information, agreements, deposits and payments required to be submitted with an Application under this section, Sections 105, 106, 107 and Section 114, Sound Measurements and Studies, within 60 days of it being accepted at a Planning Board Meeting. The Planning Board may extend the review process an additional 30 days. If an Application is not complete, then the Applicant shall be so advised, and no further action shall be taken by the Planning Board until a complete Application is received.

104.3 After the Planning Board determines that an Application is complete, the Planning Board shall determine whether the Application meets all requirements of this Ordinance. In determining whether the Application meets the requirements of this Ordinance, the Planning Board may obtain assistance from such staff and consultants, as it deems appropriate. The Planning Board shall process the Application within 90 days considering the complexity of the Application, other business facing the Town, staff and other resources, questions that arise during the review process, and other matters affecting the time needed to complete the review process. The Planning Board may extend the review process an additional 90 days. If no decision has been reached by the Planning Board within 180 days, the application as submitted is deemed approved.

104.4 If an Application is complete and meets all requirements of this Ordinance, and the Applicant has paid all fees and costs pursuant to Sections 105 and 107 and Sound Measurements and Studies, Section 114, and any Public Hearings as described in the Zoning Ordinance Section 401.2 have been completed, (At least one Public Hearing will be held within 30 days of the application being determined complete.) then the Planning Board shall approve a WEF Site Permit for the WEF. If an Application does not meet all requirements of this Ordinance or the Applicant has not paid all fees and costs, then the Planning Board may deny the Application or
approve the Application with conditions that will assure compliance with this Ordinance. If an Application is approved with conditions, then a WEF Site Permit for the WEF shall be issued when all conditions of approval have been satisfied.

104.4.1 An appeal from the decision of the Planning Board may be taken to the Appeals Board by the WEF Permittee, Owner/operator or Licensee, or a complainant. Such appeal must be in writing and must specify the grounds thereof, and must be filed with the Town Clerk within 30 days after the final action of the Planning Board. The Town Clerk shall provide any appeal to the Appeals Board. The Appeals Board shall fix a reasonable time for the hearing of the appeal, and shall give public notice thereof as well as due notice to the WEF Permittee, Owner/operator and/or Licensee, as applicable, and the complainant. Given the complexity of this type of project, all appeals shall be considered as appellate procedures. The action of the Planning Board shall be sustained unless the Appeals Board, by a favorable vote of the majority of all members of the Appeals Board, reverses or modifies the Planning Board’s determination.

104.5 Any significant modification of the approved WEF, such as but not limited to, the number of WTs, tower height, tower locations, turbine design and specifications shall require the Applicant to obtain an amended Site Permit from the Planning Board, pursuant to this Ordinance. The application procedures and permit requirements and standards for amending a Site Permit are the same as for an initial application.

104.6 An Application for a WEF Site Permit shall include the following information and meet the following requirements. Items that are considered to be part of the Site Plan are followed by “(SP)” in the list below.

104.6.1 The Applicant’s name, address and phone number, and the name, address and phone number of the Owner/operator, if different.

104.6.2 A narrative describing the proposed WEF, including an overview of the project, the project location, and the generating capacity and expected production of the WEF.

104.6.3 Evidence of the Applicant’s technical and financial ability to implement the project as proposed.

104.6.4 An overview map that includes the extent of the entire Town, showing all roads, together with the location of all WTs, access roads, power transmission lines, and any other features of the WEF deemed to be relevant by the Planning Board. (SP)

104.6.5 The tax map and lot number of all Project Parcels. (SP)

104.6.6 For any Project Parcel that is not owned by the Applicant, a copy of any agreement(s) between the owner of the Project Parcel and the Applicant and/or the Owner/operator.

104.6.7 The boundaries of all Project Parcels, surveyed by a Maine Professional Land Surveyor, with name, registration number and seal of the surveyor provided. (SP)

104.6.8 The boundaries of all Participating Parcels located within 5,280 and 7,920 feet of any proposed WT, together with the distance to all boundary lines relative to each proposed WT, as measured from the nearest point of the property line to the WT. This can be
accomplished using the town’s digital property parcel GIS (Geographic Information Systems) layer overlaid on the most current aerial photo available, with approximate WT locations shown and 7,920-foot buffer circles provided around each WT location (SP). See also 104.6.25

104.6.9 The boundaries of all Non-Participating Parcels located within 5,280 and 7,920 feet of any proposed WT, together with the distance to all boundary lines relative to each proposed WT, as measured from the nearest point of the property line to the WT. This can be accomplished using the town’s digital property parcel GIS (Geographic Information Systems) layer overlaid on the most current aerial photo available, with approximate WT locations shown and 7,920-foot buffer circles provided around each WT location (SP). See also 104.6.25

104.6.10 The names, addresses and phone numbers of the owners of all Project Parcels, Participating Parcels, and Non-Participating Parcels located within 7,920 feet of any proposed WT, with each property owner’s status indicated (Project Parcel, Participating Parcel or Non-Participating Parcel), including the book and page reference of the identified owner’s interest as recorded in the Penobscot County Registry of Deeds.

104.6.11 An aerial photo showing all Project Parcels, Participating Parcels, and Non-Participating Parcels located within 7,920 feet of any proposed WT.

104.6.12 Existing zoning of each Project Parcel and all required zoning setbacks on each Project Parcel. (SP)

104.6.13 The location of all components of the WEF, including but not limited to the WT, access roads, control facilities, meteorological towers, turnout locations, substation(s), ancillary equipment, buildings, structures, and temporary staging areas, together with maintenance and all power collection and transmission systems. (SP)

104.6.14 The location and description of all structures located on Project Parcels, and all occupied structures located on Participating and Non-Participating Parcels located within 7,920 feet of any proposed WT. (SP)

104.6.15 Dimensional representation and sizes of the structural components of the tower construction including the base, footings, tower, and blades. (SP)

104.6.16 The distance between each WT tower and each of the following shall be shown on the site plan: those structures listed in 104.6.14, above, above-ground utility lines, telephone lines, towers, and public ways located within 7,920 feet of any proposed WT. (SP)

104.6.17 Schematic of electrical systems associated with the proposed WEF including all existing and proposed electrical connections.

104.6.18 Manufacturer’s specifications and installation and operation instructions.

104.6.19 The direction of proposed surface water drainage across and from Project Parcels and Participating Parcels, with an assessment of impacts on downstream properties and water resources, including, but not limited to, streams and wetlands. (SP)

104.6.20 The location of any of the following found within 7,920 feet of any proposed WT: open drainage courses, wetlands, and other important natural areas and site features, including,
but not limited to, floodplains, deer wintering areas, Essential Wildlife Habitats, Significant Wildlife Habitats, Scenic Resources, habitat of rare and endangered plants and animals, unique natural areas, sand and gravel aquifers and historic and/or archaeological resources, together with a description of such features. (SP)

104.6.21 Provisions made for handling all solid wastes, including hazardous and special wastes and the location and proposed screening of any on-site collection or storage facilities. (SP)

104.6.22 The location, dimensions and materials to be used in the construction of proposed roads, driveways, parking areas and loading areas, together with an assessment of any changes to traffic flow. (SP)

104.6.23 A topographical overlay for the Project Parcel(s), Participating Parcels and Non-Participating Parcels located within 7,920 feet of any proposed WT.

104.6.24 The size and scale of maps and diagrams shall be as determined by the Planning Board, and shall include a north arrow, the date, the scale, and date and seal of a Maine Professional Land Surveyor or professional engineer. (SP)

104.6.25 Each map described as showing a feature within a certain distance of a WT shall be displayed by showing a marker symbol for each WT point location, and a buffer circle of the requested distance shall be drawn around each tower. The town will make available its current digital property parcel GIS layer.

104.6.26 The site plan shall include such additional relevant information as the Planning Board may require. (SP)

Section 105 - Site Permit Requirements and Standards

105.1 Sound Modeling, Sound Standards and Sound-Related Enforcement Procedures

105.1.1 Independent Pre-licensing Sound Study. An Application for a WEF Site Permit shall include a four season sound study as specified in Sound Measurements and Studies. This study shall be conducted by a Qualified Independent Acoustical Consultant, selected by the Planning Board. The consultant will review this study and assist the Planning Board in determining whether the proposed WEF will comply with the sound limits set forth in this Ordinance. The Applicant shall provide financial surety that the cost of the study, and its review, will be borne by the Applicant, in accordance with Section 107 of this Ordinance.

105.1.2 Sound Limits(0 to 5280 feet). No Site Permit shall be issued if the pre-licensing information or sound study indicates that the proposed WEF will not comply with the following requirements, which are to apply everywhere within one mile (5280 feet) of any WT, except on Project Parcel(s) or on a Participating Parcel(s) which is subject to a Mitigation Waiver which specifies different sound limits than those below. If pre-construction estimates of the post-construction sound levels, exceed the limits below, then the WEF Application will be denied.
The sound limits below are stated in terms of $L_{90A}(pre)$, $L_{eqA}(post)$, $L_{eqC}(post)$, $L_{90C}(post)$ and $L_{eqA}(post)$. Each of these quantities is defined in Sound Measurements and Studies, Section 114, particularly in Sections 114.3.3.1, 114.3.5 and 114.4. Prior to construction of the WEF, the “pre” values are as measured and the “post” values are as calculated, following the guidelines of Sound Measurements and Studies. After the WEF has been constructed, the “pre” values are the WEF-Off values and the “post” values are the WEF-On values.

105.1.2.1 **Audible Sound Limit**

105.1.2.1.1 No WT, WES or WEF shall be located so as to generate post-construction sound levels that exceed 40 dBA at night (7:00 p.m. to 7:00 a.m.) or 50 dBA during the day (7:00 a.m. to 7:00 p.m.). The appropriate value to use for the post-construction sound level is $L_{eqA}(post)$.

105.1.2.1.2 A 5 dB penalty is applied for tones as defined in IEC 61400-11, page 34.

105.1.2.2 **Low Frequency Sound Limit**

105.1.2.2.1 $L_{eqC}(post)$ minus $L_{90A}(pre)$ must be less than 20 dB outside of any occupied structure.

105.1.2.2.2 $L_{90C}(post)$ may not exceed 50 dBC, without contribution from other ambient sounds, for properties located one mile or more away from state highways or other major roads, and it may not exceed 55 dBC for properties closer than one mile from a state highway or other major road.

105.1.2.3 **General Standard**

$L_{eqA}(post)$ may never exceed 35 dBA within 100 feet of any occupied structure.

105.1.2.4 **Mitigation Waiver**

Property owners may waive these sound restrictions with a written Mitigation Waiver agreement. A complete copy of any such agreement must be filed with the Planning Board and Recorded in the Penobscot County Registry of Deeds.

105.1.3 **Sound Limits (5280 feet to 7920 feet)**. No Site Permit shall be issued if the pre-licensing information or sound study indicates that the proposed WEF will not comply with the following requirements, which are to apply everywhere within a distance ranging from one mile (5280 feet) to one and one-half miles (7920 feet) of any WT, except on Project Parcel(s) or on a Participating Parcel(s) which is subject to a Mitigation Waiver which specifies different sound limits than those below. If pre-construction estimates of the post-construction sound levels, exceed the limits below, then the WEF Application will be denied.

The sound limits below are stated in terms of $L_{90A}(pre)$, $L_{eqA}(post)$, $L_{eqC}(post)$, $L_{90C}(post)$ and $L_{eqA}(post)$. Each of these quantities is defined in Sound Measurements and Studies, Section 114, particularly in Sections 114.3.3.1, 114.3.5 and 114.4.
Measurements and Studies, particularly in Parts c(3)A, c5 and d. Prior to construction of the WEF, the “pre” values are as measured and the “post” values are as calculated, following the guidelines of Sound Measurements and Studies. After the WEF has been constructed, the “pre” values are the WEF-Off values and the “post” values are the WEF-On values.

105.1.3.1 *Audible Sound Limit.* No WT, WES or WEF shall be located so as to generate post-construction sound levels that exceed pre-construction sound levels by more than 10 dBA. The appropriate value to use for the pre-construction sound level is $L_{90}A(\text{pre})$; the appropriate value to use for the post-construction sound level is $L_{eq}A(\text{post})$.

105.1.3.2 *Low Frequency Sound Limit*

105.1.3.2.1 $L_{eq}C(\text{post})$ minus $L_{90}A(\text{pre})$ must be less than 20 dB outside of any occupied structure.

105.1.3.2.2 $L_{90}C(\text{post})$ may not exceed 50 dBC, without contribution from other ambient sounds, for properties located one mile or more away from state highways or other major roads, and it may not exceed 55 dBC for properties closer than one mile from a state highway or other major road.

105.1.3.3 *General Standard*

$L_{eq}A(\text{post})$ may never exceed 35 dBA within 100 feet of any occupied structure.

105.1.3.4 *Mitigation Waiver*

Property owners may waive these sound restrictions with a written Mitigation Waiver agreement. A complete copy of any such agreement must be filed with the Planning Board and Recorded in the Penobscot County Registry of Deeds.

105.1.4 *Post-construction Sound Measurements.* Within twelve months after the date when the WEF is operating, a post-construction sound study shall be performed, with all WTs operating, as described in Section 114.4 of Sound Measurements and Studies. Post-construction sound studies shall be conducted by a Qualified Independent Acoustical Consultant chosen by the Planning Board. The Permittee will provide financial surety that the costs of these studies shall be paid by the Permittee. The surety required by Section 107 shall include these costs.

A Consultant of the Permittee may observe the Town’s consultant. The WEF Permittee shall provide all technical information required by the Planning Board or Independent Qualified Acoustical Consultant before, during, and/or after any acoustical studies required by this document and for local area acoustical measurements. The post-construction sound measurements, as described in Section 114.4 of Sound Measurements and Studies, shall be repeated at least every five years throughout the life of the facility.
105.2 Set-Back Requirements

105.2.1 A WEF shall comply with the following setback requirements, which shall apply in addition to the siting requirements found elsewhere in this Ordinance. If more than one set-back requirement applies, the greater set-back distance shall be met.

105.2.1.1 All parts of a WEF shall comply with all applicable set-back requirements in the Town’s Zoning Ordinance.

105.2.1.2 Each WT shall be set back at least 2,500 feet from the property line of any Non-Participating Parcel. Property owners may waive this setback with a written Mitigation Waiver agreement.

105.2.1.3 Each WT shall be set back at least 1,500 feet from any Town Road or Private Way and 2500’ from any State or Federal Highway, except access roads to the Wind Energy Facility.

105.2.1.4 Each WT shall be set back at least 1,200 feet from any above-ground electric power line or telephone line except that a lesser setback shall be permitted if the utility agrees, in writing, and this agreement is approved by the Planning Board, excluding components of the Wind Energy Facility.

105.2.1.5 Each WT shall be set back not less than 5,280 feet from any residence, business, school, daycare facility, church, hospital, or other Occupied Structure on any Non-Participating Parcel. Property owners may waive this setback with a written Mitigation Waiver agreement.

105.2.1.6 Each WT shall be set back not less than 1,500 feet from any residence, business, school, daycare facility, church, hospital, or other existing Occupied Structure, including those located on any Participating Parcel or Project Parcel. This setback cannot be waived by a Mitigation Agreement.

105.2.1.7 All WTs must be set back a minimum of 2,500 feet from any Scenic Resource as defined in Section 103.24.

105.2.1.8 All set-back distance measurements shall be based on horizontal distances. Setbacks to be measured from the blades.

105.2.2 Changes in approved plans necessary to address field conditions may be approved by the Planning Board, provided that any such change does not affect compliance with the Ordinance. The Permittee shall submit revised plans to the Planning Board showing the proposed change, which, if approved, shall be considered an amendment to an existing Site Permit and/or Operational License, as appropriate. In the event that a majority of the Planning Board believes that a requested change constitutes a material change to a Site Permit and/or Operational License, or if the changes will affect compliance with the Ordinance, full reapproval is required.

105.2.3 All construction activities must conform to the approved site plan, including any conditions of approval and changes approved by the Planning Board to address field conditions.
105.2.4 Upon completion of the project, the Permittee must provide the Planning Board with a set of construction plans showing the structures and site improvements as actually constructed. These “as-built” plans must be submitted within thirty days of completion of the WEF, and before commencement of operation of the WEF.

105.3 **Plan and Risk Assessment for Road and Property Use**

105.3.1 An Application for a WEF Site Permit shall include a road and property use and risk assessment plan containing the following information and meeting the following requirements.

105.3.1.1 A description and map of all public ways, and other property, in the Town to be used or affected in connection with the construction of the WEF, including a description of how and when such ways and property will be used or affected.

105.3.1.2 A description of the type and length of vehicles and type, weight and length of loads to be conveyed on all public ways in the Town.

105.3.1.3 A complete assessment of the proposed use of public ways in the Town in connection with the construction of the WEF, including the adequacy of turning radii; the ability of the public ways to sustain loads without damage; the need to remove or modify (permanently or temporarily) signs, trees, utilities, or anything else; any reasonably foreseeable damage to public ways or other property, public or private; any reasonably foreseeable costs that the Town may incur in connection with the use of property in the Town, including but not limited to costs relating to traffic control, public safety, or damage to public ways, or to other public or private property.

105.3.1.4 A traffic control and safety plan relating to the use of public ways in the Town in connection with the construction of the WEF.

105.3.1.5 Any additional relevant information that the Planning Board may request relating to the use of public ways or other effects on public and private property that may occur in connection with the construction and operation of the WEF.

105.3.2 The Planning Board will evaluate the risk assessment plan with assistance from such consultants that it deems appropriate, including without limitation a third-party engineer chosen by the Planning Board, the cost to be solely borne by the Applicant. The Planning Board may document the condition of public ways and other property to be used in connection with the construction of the WEF in such manner as it deems appropriate. The Planning Board may require changes to the risk assessment plan that it deems to be appropriate to protect public safety, to protect public and private property, and to address anticipated costs to the Town associated with construction of the WEF.

105.3.3 If the Applicant requires the temporary closure of any public way, the Planning Board may require the Applicant to enter into an agreement relating to the use of the public way.

105.3.4 The Applicant shall be responsible for paying for any damage to any public way. If the risk assessment anticipates damage to any public way, the Planning Board may require the Applicant to provide a surety in an amount that the Planning Board determines appropriate
to secure any obligations under the agreement, including but not limited to any obligation
relating to alterations or modifications to public ways made in connection with the
Applicant’s activities.

105.4 Design Plan and Design Requirements.

An Application for a WEF Site Permit shall include a design plan containing the information and
meeting the following requirements.

105.4.1 The total height of any WT shall not exceed 400 feet above grade, as measured to
the blade tips at their maximum distance above grade.

105.4.2 Wind Turbines shall be painted a non-reflective, non-obtrusive color.

105.4.3 The design of the buildings shall, to the extent reasonably feasible, use materials,
colors, textures, screening and landscaping that will blend with and be compatible with
the natural setting and the existing environment.

105.4.4 Wind Turbines shall not be artificially lighted, except to the extent required by law,
and strobe or other intermittent lights are prohibited unless required by law.

105.4.5 No advertising or display shall be permitted, other than reasonable identification of
the manufacturer or operator of the Wind Turbines or WEF.

105.4.6 Electrical controls and control wiring and power-lines must be wireless or below
ground, except where WES collector wiring is brought together for connection to the
utility grid.

105.4.7 The clearance between the ground and the Wind Turbine blades shall be not less
than 25 feet.

105.5 Additional Protection Requirements.

The Application shall include a statement from the Federal Aviation Administration that the
proposed WEF will not pose a hazard to aircraft. The Applicant must demonstrate that the
proposed WEF will not have an undue adverse effect on rare, threatened, or endangered wildlife,
Significant Wildlife Habitat, Essential Wildlife Habitat, rare, threatened or endangered plants and
rare and exemplary natural plant communities and ecosystems.

The Applicant must provide memoranda from the Maine Department of Inland Fisheries and
Wildlife (MDIFW) Environmental Coordinator and from the Maine Natural Areas Program
(MNAP) outlining any concerns that these bodies may have with the proposed WEF. In the
absence of any such concerns, the Applicant must provide copies of correspondence with these
bodies showing that no such concerns exist.

105.6 Blasting Plan and Requirements

The Application shall include a blasting plan containing the information and meeting the
requirements of the State of Maine Statute Title 38, Chapter 3, Subchapter 1, Article 8-A,
§ 490-Z(14). The Applicant must execute this plan, and bears sole responsibility for the associated costs. Blasting shall be performed only after approval has been given to the Applicant by the State of Maine for such operations and must comply with the provisions set forth by MRSA 38, Chapter 3, Subchapter. 1, Art. 8-A., § 490-Z(14).

105.7 **Signal Interference Requirements**

The WEF shall not cause any disruption or loss of radio, telephone, television or similar signals. The Applicant shall provide a statement from the Federal Communications Commission that the proposed WEF will not cause any disruption of radio, television or similar signals.

105.8 **Shadow Flicker and Blade Glint Assessment and Requirements**

105.8.1 Shadow flicker occurs when the blades of a Wind Turbine pass between the sun and an observer, casting a readily observable, moving shadow on the observer and his or her immediate environment. Blade Glint is defined as the intermittent reflection of the sun off the surface of the blades of a wind turbine. The Application shall include a detailed shadow flicker and blade glint assessment model and an estimate of the expected amount of flicker and glint. This study must meet the following requirements.

105.8.1.1 The study shall be prepared by a registered professional regularly engaged in this type of work who is chosen by the Planning Board. The Applicant shall be responsible for paying the registered professional’s fees and all costs associated with conducting the study. The Applicant shall provide financial surety to the Town for the cost of the study in accordance with Section107 of this Ordinance. There shall be an absence of any conflict of interest as defined in Section 112 of this Ordinance for any professional conducting this study.

105.8.1.2 The study will examine the areas within a one mile radius of any WT in the proposed WEF.

105.8.1.3 The model will be calculated using the following minimum inputs:

105.8.1.3.1 Turbine locations (proposed and existing)

105.8.1.3.2 Shadow flicker Sensitive Receptor locations

105.8.1.3.3. Existing topography (elevation contours and vegetation)

105.8.1.3.4 Rotor diameter, blade width and hub height

105.8.1.3.5. Joint wind speed and direction distribution (wind rose table)

105.8.1.3.6 Hours of sunshine (long term monthly references)

105.8.1.4 The model may be prepared by use of current aerial photography and topographical maps. A site visit by the preparer is required to identify Sensitive Receptors and to verify the existing conditions.

105.8.1.5 The study shall estimate the locations and durations of shadow flicker caused by the proposed WEF within the study area. The study shall clearly indicate the duration of shadow flicker at locations throughout the study area, showing the total number of hours per year anticipated.
105.8.1.6 The study must include estimates for the duration of shadow flicker at all existing occupied structures and roadways. The estimated duration of shadow flicker at such locations shall include flicker that occurs within 100 feet of the structures.

105.8.1.7 The study must include a statement of the assumptions made, methodology applied, and data used by the study. This information must be sufficient to allow an independent third party to verify the results of the study.

105.8.1.8 The study shall include a paint sample that demonstrates the color, texture and gloss of the proposed surface coating and a certification that the proposed surface coating will not create a reflective surface conducive to blade glint.

105.8.2 The Application will not be approved if the study estimates that the duration and location of flicker will be such that there are more than 10 hours of flicker per year at any occupied structure located on a Non-participating Parcel. If, after construction, the WEF violates this condition, then the WEF will be in violation of this Ordinance. Non-participating property owners may waive this with a written mitigation waiver.

105.8.3 Blade glint is prohibited.

105.9 Sign Plan and Sign Requirements.

An Application for a WEF Site Permit shall include a sign plan meeting the requirements in this section.

105.9.1 The plan shall provide reasonable signage at the WEF, identifying the Project Parcels as being part of the WEF and providing appropriate safety notices and warnings.

105.9.2 No advertising material or signage other than warning, equipment information or indicia of ownership shall be allowed on the Wind Turbines. This prohibition shall include the attachment of any flag, decorative sign, streamers, pennants, ribbons, spinners or waving, fluttering or revolving devices, but not including weather devices.

105.9.3 The address and phone number of the Owner/operator and Licensee shall be posted on all access points from public roads.

105.10 Stray Voltage Assessment and Requirements.

105.10.1 An Application for a WEF Site Permit shall include reports of stray voltage analyses in accordance with this section. The Applicant shall conduct and include a report of a pre-construction stray voltage test on all commercial livestock facilities located within a one-mile radius of the Project Parcels. The tests shall be performed by an investigator, approved by the Planning Board, using a testing protocol which is approved by the Planning Board. A report of the tests shall be provided with the WEF Site Permit Application and shall be provided to the owners of all property included in the study area. Applicant shall seek written permission from property owners prior to conducting testing.
on such owners’ property. Applicant shall not be required to perform testing on property where the owners have refused to grant permission to conduct the testing.

105.10.2 Following construction of the WEF and within one year after commencing operation, the Applicant shall conduct a post-construction stray voltage test on all commercial livestock facilities located within a one-mile radius of the Project Parcels. The tests shall be performed by an investigator approved by the Planning Board and shall be performed using a testing protocol which is approved by the Planning Board. A report of the tests shall be provided to the Planning Board and to the owners of all property included in the study area. Applicant shall seek written permission from property owners prior to conducting testing on private property. Applicant shall not be required to perform testing on property where the owners have refused to grant permission to conduct the testing.

105.10.3 The Applicant or subsequent holder of the Operational License shall provide neutral isolation devices to property owners where testing reveals neutral-to-earth voltages in excess of 0.5 volts caused by the WEF.

105.11 Security Plan and Requirements

The Application shall include a security plan that contains the information and meets the requirements in this section.

105.11.1 The outside of Wind Turbines shall not be climbable.

105.11.2 All access doors to the towers and electrical equipment shall be locked.

105.11.3 Warning signs shall be placed on each tower, all electrical equipment, and each entrance to the WEF.

105.11.4 All motor vehicle access points to the WEF from public roads shall be gated.


An Application for a WEF Site Permit shall include a fire prevention and emergency response plan containing the information and meeting the requirements in this section. The plan shall describe the potential fire and emergency scenarios that may require a response from fire, emergency medical services, police or other emergency responders. The plan shall designate the specific agencies that would respond to potential fire or other emergencies, shall describe all emergency response training and equipment needed to respond to a fire or other emergency, shall include an assessment of the training and equipment available to the designated agencies, and shall provide for any special training or emergency response equipment that the designated agencies need to use in responding to a potential fire or other emergency. The study shall be conducted at Applicant’s cost and the Applicant shall pay for the cost of any training or equipment required by local fire and emergency responders.

Access to the WEF and construction area(s) shall be constructed and maintained following a detailed erosion control plan in a manner designed to control erosion and to provide maneuverability for service and emergency response vehicles.
105.13 **Emergency Shutdown Plan and Requirements.**

An Application for a WEF Site Permit shall include an emergency shutdown plan. The plan shall describe the circumstances under which an emergency shutdown may be required to protect public safety, and shall describe the procedures that the Town and the Owner/operator and Licensee will follow in the event an emergency shutdown is required.

105.14 **Decommissioning and Site Restoration Plan and Requirements.**

An Application for a WEF Site Permit shall include a decommissioning and site restoration plan containing the information and meeting the requirements in this section.

105.14.1 The plan shall provide for the removal from the Project Parcels, and lawful disposal or disposition of, all Wind Turbines and other structures, hazardous materials, electrical facilities, and all foundations. The plan shall provide for the removal of all access roads. The plan shall provide for the restoration of the Project Parcels to a condition similar to that which existed before construction of the WEF.

105.14.2 The plan shall provide for the decommissioning of the site upon the expiration or revocation of the WEF Permit, or upon the abandonment of the WEF. Any portion of a WEF shall be deemed abandoned if its operation has ceased for twelve consecutive months.

105.14.3 The plan shall include provisions for financial surety to ensure completion of decommissioning and site restoration, in form and amount satisfactory to the Planning Board. A performance bond or cash escrow account held by the town shall be acceptable surety. 20% of the estimated cost of decommissioning shall be added to the surety account by the WEF on an annual basis until the security account by the WEF on an annual basis until the security account accrues 100% of the estimated cost of decommissioning and restoration in accordance with the approved plan adjusted for inflation and as approved by the Planning Board. Once the account has accrued 100% of the estimated cost to complete decommissioning and restoration, no further contributions will be required, but the surety account shall remain in effect for the full operating life of the WEF. Failure to maintain the surety account shall be cause for revocation or denial of renewal of the WEF Operational License issued under Section 106.

105.14.4 The plan shall include written authorization from the WEF Permittee and all owners of all Project Parcels for the Town to access the Project Parcels and implement the decommissioning and site restoration plan, in the event that the WEF Permittee fails to implement the plan. The written authorization shall be in a form approved by the Planning Board and recorded in the Penobscot County Registry of Deeds.

105.15 **Mitigation Waiver Agreement**

Non-participating Landowners may waive certain specified protections in this Ordinance using a written, legally enforceable Mitigation Waiver negotiated between the wind turbine Applicant and the Non-participating Landowner, who thereby becomes a Participating Landowner. Complete copies of executed Mitigation Waivers must be included with the submission of the WEF Application. The Mitigation Waiver must be recorded in the Penobscot County Registry of Deeds, and describe the benefited and burdened properties. Any subsequent deed must advise all subsequent owners of the burdened property.
105.16 **Inspections**

Wind Turbines shall be inspected after construction is completed but before becoming operational, and at least every two years thereafter, for structural and operational integrity by a Maine licensed professional engineer, and the Owner/operator and/or Licensee shall submit a copy of the inspection report to the Planning Board. If such report recommends that repairs or maintenance are to be conducted, then the Owner/operator and/or Licensee shall provide the Planning Board with a written schedule for the repairs or maintenance. Failure to complete the repairs or maintenance in accordance with the schedule shall be deemed a violation of this Ordinance and shall result in the immediate revocation of the WEF operating license.

105.17 **Liability Insurance**

The Applicant, Permittee, Owner/operator and Licensee, as applicable, shall maintain a current general liability policy for the WEF that covers bodily injury and property damage in an amount commensurate with the scope and scale of the WEF, minimum of 5 million dollars and acceptable to the Planning Board, which acceptance shall not be unreasonably withheld. Certificates of insurance shall be provided to the Planning Board annually. The policy must include the requirement that the Planning Board will be provided at least ten days notice by the policy provider in the case of cancellation or change to the policy. In addition, the Applicant, Permittee, Owner/operator and Licensee, as applicable, must inform the Planning Board of such changes.

105.18 **Construction Codes**

105.18.1 All wiring shall be installed underground according to

105.18.1.1 The National Electrical Code, 2008 Edition, designated as “NFPA 70-2008” and published by the National Fire Protection Association, and any amendments and/or replacements thereof.


105.18.2 All construction shall be conducted in accordance with the International Building Code 2006, published by the International Code Council, Inc and any amendments and/or replacements thereof.

**Section 106 - Operational License**

106.1 Applications for a WEF Operational License shall be submitted to the Planning Board.

106.1.1 Where an Applicant is applying for a new or amended WEF Site Permit, the application for a WEF Operational License, or amended license, shall be submitted to the Planning Board in conjunction with the Site Permit application, and shall include the application form and the separate fee specified in Section 107.
106.1.2 Where an Applicant is applying for a WEF Operational License renewal, a new License as the result of transfer of ownership or operation, or reinstatement or modification of an Operational License, the Applicant shall submit an application form, a copy of the existing WEF Site Permit, and the fee specified in Section 107.

106.2 The application for a WEF Operational License shall include the following items:

106.2.1 The Applicant’s name, address and phone number, and the name, address and phone number of the Owner/operator, if different;

106.2.2 An emergency directory for the Owner/operator sufficient to allow the Town to contact the Owner/operator at any time;

106.2.3 Evidence of the Applicant’s technical and financial ability to operate the WEF in accordance with this Ordinance, the Site Permit, and the Operational License;

106.2.4 For any Project Parcel that is not owned by the Applicant, a copy of any agreement(s) between the owner of the Project Parcel and the Applicant;

106.2.5 An updated security plan in accordance the requirements of Section 105.11;

106.2.6 An updated fire prevention and emergency response plan in accordance with the requirements of Section 105.12;

106.2.7 An updated emergency shutdown plan in accordance with the requirements of Section 105.13;

106.2.8 An updated decommissioning and site restoration plan in accordance with the requirements of Section 105.14, including a transfer of financial surety rights from prior License holder;

106.2.9 Updated liability insurance information in accordance with the requirements of Section 105.17; and

106.2.10 A signed statement from the Applicant that the Applicant agrees to assume full responsibility for complying with the provisions of this Ordinance and the Site Permit, including agreeing to continue or complete any duties and obligations of the former Operational License holder under this Ordinance or former Operational License, including, but not limited to, the requirement for post-construction sound measurements, post-construction stray voltage testing, wind turbine inspections, and submission to inspections.

Items 106.2.3 through 106.2.9 do not need to be duplicated if the Operational License is submitted in conjunction with an application for a Site Permit.

106.3 The Planning Board shall, with assistance from such staff, consultants, committees or commissions as it deems appropriate, determine whether the Application is complete. If an Application is not complete, then the Applicant shall be so advised, and no further action shall be taken by the Planning Board until a complete Application is received.
106.4 After the Planning Board determines that an Application is complete, the Planning Board shall determine whether the Application meets all requirements of this Ordinance. In determining whether the Application meets the requirements of this Ordinance, the Planning Board may obtain assistance from such staff and consultants as it deems appropriate. The Planning Board shall process the Application within 30 days after conducting a Public Hearing as described in the Zoning Ordinance, Section 401.2

106.5 If an Application is complete and meets all requirements of this Ordinance, as determined by the Planning Board, and the Planning Board has forwarded written notice of their recommendations to the Board of Selectmen and the Applicant has paid all fees and costs, then the Board of Selectmen shall approve a WEF Operational License for the WEF. If an Application does not meet all requirements of this Ordinance or the Applicant has not paid all fees and costs, then the Board of Selectmen may deny the Application or approve the Application with conditions that will assure compliance with this Ordinance. If an Application is approved with conditions, then a WEF Operational License for the WEF shall be issued when all conditions of approval have been satisfied, or, when the Board of Selectmen deems appropriate under the circumstances, the Board of Selectmen may issue a Temporary Operational License for up to 90 days.

106.6 An appeal from the decision of the Board of Selectmen may be taken to the Appeals Board by the WEF Permittee, Owner/operator or Licensee, or a complainant. Such appeal must be in writing and must specify the grounds thereof, and must be filed with the Town Clerk within 30 days after the final action of the Board of Selectmen. The Town Clerk shall provide any appeal to the Appeals Board. The Appeals Board shall fix a reasonable time for the hearing of the appeal, and shall give public notice thereof as well as due notice to the WEF Permittee, Owner/operator and/or Licensee, as applicable, and the complainant. Given the complexity of this type of project, all appeals shall be considered as appellate procedures. The action of the Board of Selectmen shall be sustained unless the Appeals Board, by a favorable vote of the majority of all members of the Appeals Board, reverses or modifies the Board of Selectmen’s determination.

Section 107 - Fees and Costs

107.1 Preliminary Cost Agreement. At the time an Application for a WEF Site Permit is filed with the Town, the Applicant shall execute for the benefit of the Town an agreement to pay and provide adequate surety guaranteeing payment of the cost of the investigation, review and processing of the Application, including without limitation by way of enumeration, legal, engineering, acoustical, planning, environmental, and staff administrative costs as provided in this Ordinance. The agreement shall provide for the establishment of an escrow account with a minimum of $10,000.00 cash deposit to be provided by the Applicant to begin review under this Ordinance. The Town may use the funds in the escrow account in connection with the application review as allowed by this Ordinance. In the event that the cash deposit in escrow is insufficient to complete the review, the Town shall notify the Applicant that additional funds are necessary and of the amount reasonably believed necessary to complete the review, and the Applicant shall provide the additional funds. The Planning Board shall not begin processing, or in the case of where additional funds are requested, shall not continue processing, the Application until the preliminary cost agreement is approved and signed and until the required surety, or additional surety, and/or funds, are provided to the Town.

107.2 The application fee for a Site Permit shall consist of a base application fee of $2,500.00, plus $500.00 for every WT included in the project.
107.3 The application fee for an Operational License is $1,000.

107.4 The annual fee for an Operational License is $1000.00 per megawatt of rated capacity.

Section 108 - Expiration of Site Permit Approval and WEF Operational License

108.1 If on-site construction of a WEF is not significantly commenced within one year of the date of issue of a Site Permit, the Site Permit shall automatically lapse and become null and void. If an approved WEF is not completed within 30 months after a Site Permit is issued, then the Site Permit shall expire, and the Applicant must reapply. The Planning Board may, for good cause shown, grant a one-time extension of up to six months for either start of construction or completion of construction provided such request is submitted prior to the lapse or expiration of the Site Permit. If an appeal should be filed, the time frame described above shall be suspended until the completion of the appeal process.

108.2 A WEF Operational License issued under this Ordinance shall expire five years after the date it is issued, unless earlier terminated. Early termination can include, but is not limited to nonpayment of the annual fee for Operational License or failure to comply with the requirements in Section 105.16.

108.3 A WEF Operational License shall be deemed totally or partially abandoned if all or any portion of the WEF has ceased for twelve consecutive months. An Operational License expires immediately upon abandonment of any portion of the WEF. Any portion of a WEF which has not operated for twelve consecutive months shall be deemed abandoned and the operational license for that portion of the WEF shall expire.

108.4 A WEF Operational License shall automatically terminate upon transfer of ownership or operation of the WEF. The proposed new owner or operator shall be required to obtain a new Operational License, which must be in place prior to the transfer of ownership or operation of the WEF.

108.5 A WEF Operational License shall automatically terminate upon any amendment to a Site Permit other than a minor change approved by the Planning Board in accordance with Section 105.2.2.

Section 109 - Violations, Complaints and Penalties

109.1 Violations of This Ordinance. It shall be unlawful to construct or operate any WEF or part thereof in violation of any provision of this Ordinance, a WEF Site Permit, or a WEF Operational License; any violation thereof is punishable, upon conviction, in accordance with 30-A M.R.S.A. § 4452(3), and shall include attorneys fees and a penalty to address economic benefit as provided in 30-A M.R.S.A. § 4452(3)(D) and (H). All fines assessed under this Ordinance shall inure to the benefit of the Town of Eddington. Each day a violation exists or continues shall constitute a separate offense.

109.2 Complaints and Modification, Revocation or Suspension. The Board of Selectmen shall retain continuing jurisdiction to modify, suspend or revoke all WEF Operational Licenses in accordance with this section. Such authority shall be in addition to the Town’s authority to prosecute violations and take other enforcement action.

109.2.1 In this section, “violation” means a violation of this Ordinance, or a violation of a WEF Site Permit issued under this Ordinance, or a violation of a WEF Operational License.
109.2.2 Any resident of the Town, real property tax-payer to the Town, or Town official may file a written complaint with the Town Clerk alleging that a WEF Permittee, Owner/operator or Licensee has committed or is committing a violation. Such complaints shall be forwarded to the Planning Board.

109.2.3 The Planning Board shall preliminarily review the complaint. In connection with its preliminary review, the Planning Board may require the Code Enforcement Officer or other person or persons to conduct such investigations and make such reports as the Planning Board may direct. The Planning Board may request information from the WEF Permittee, Owner/operator and/or Licensee, the complainant, and any other person or entity to assist with its preliminary review.

109.2.4 Following its preliminary review, the Planning Board may:

109.2.4.1 Dismiss the complaint;

109.2.4.2 Refer the complaint to the Town attorney for prosecution; or

109.2.4.3 Conduct a public meeting to determine whether the alleged violation(s) have occurred, and what remedial action should be taken. Prior to such meeting, notice of the meeting shall be given to the WEF Permittee, Owner/operator, Licensee, as applicable, and the complainant. The WEF Permittee, Owner/operator, Licensee, as applicable, and the complainant, and any other person, may appear at the meeting and may offer testimony and other relevant evidence, and may be represented by any attorney. If the Planning Board concludes that violations have occurred, the Planning Board shall:

109.2.4.3.1 Impose conditions on the WEF Site Permit, Owner/operator and/or Licensee to the extent reasonably necessary to discontinue the violation(s) or avoid any recurrence thereof; or

109.2.4.3.2 Recommend to the Board of Selectmen that the matter be referred to the Town’s attorney for prosecution seeking that the WEF Site Permit and/or Operational License be suspended until such time as the WEF Permittee, Owner/operator and/or Licensee presents and implements a plan, satisfactory to the Planning Board that will discontinue the violation(s) or prevent any recurrence thereof, and meets such further conditions as the Planning Board deems appropriate to discontinue and prevent further violations; or

109.2.4.3.3 Recommend to the Board of Selectmen that the matter be referred to the Town’s attorney for prosecution seeking that the WEF Site Permit and/or Operational License be revoked and that decommissioning of the WEF be directed, if the Planning Board concludes that no reasonable modification can be made to the WEF to discontinue or prevent violations; or

109.2.4.3.4 Refer the matter to the Board of Selectmen and Town’s attorney for prosecution, subject to Planning Board and Board of Selectmen approval; or
109.2.4.3.5 Take no action, if the Planning Board concludes that no further action is needed to discontinue or prevent violations, and that prosecution is unwarranted.

109.2.4.4 Following any such hearing, the Planning Board’s written decision shall be furnished to the WEF Permittee, Owner/operator and/or Licensee, as applicable, and to the complainant.

109.2.4.5 An appeal from the decision of the Planning Board may be taken to the Appeals Board by the WEF Permittee, Owner/operator or Licensee, or a complainant. Such appeal must be in writing and must specify the grounds thereof, and must be filed with the Town Clerk within 30 days after the final action of the Planning Board. The Town Clerk shall provide any appeal to the Appeals Board. The Appeals Board shall fix a reasonable time for the hearing of the appeal, and shall give public notice thereof as well as due notice to the WEF Permittee, Owner/operator and/or Licensee, as applicable, and the complainant. Given the complexity of this type of project, all appeals shall be considered as appellate procedures. The action of the Planning Board shall be sustained unless the Appeals Board, by a favorable vote of the majority of all members of the Appeals Board, reverses or modifies the Planning Board’s determination.

109.2.4.6 An appeal from a decision of the Board of Appeals shall be made to Superior Court in accordance with M.R.Civ.P. 80B.

Section 110 - Maintenance, Amendments, and Miscellaneous Requirements

110.1 A WEF shall be constructed, operated, and maintained, and repaired in accordance with the approved Site Permit, Operational License, and this Ordinance. Where a standard or requirement is not provided by either this Ordinance, the WEF Site Permit or the WEF Operational License, the WEF Permittee and Licensee shall comply with Good Utility Practices.

110.2 All components of the Wind Turbine Project shall conform to relevant and applicable local, state and national building codes.

110.3 A WEF Permittee may apply to the Planning Board for changes to a WEF Site Permit or Operational License. The Application shall describe the requested change or changes. The Planning Board shall review the Application and determine what provisions of this Ordinance and Appendix will apply to the Application. The Application will then be processed in accordance with all provisions of this Ordinance deemed to be applicable by the Planning Board. The provisions of Section 107, together with all other instances where this Ordinance outlines financial obligations of the Applicant, Permittee, Owner/operator and Licensee shall apply to any Application for changes to a WEF Site Permit or Operational License. An Application for changes will be required for any significant modification to the approved WEF Permit, including, but not limited to: any change in the number of WTs; any change in WT height, location, design, or specification; or any substantive change to any required plan or insurance coverage.

110.4 The WEF Permittee, Owner/operator and/or Licensee, as applicable, shall notify the Town of any extraordinary event as soon as possible, and in no case more than 12 hours after the event. “Extraordinary events” shall include but not be limited to: tower collapse, catastrophic turbine failure, fires, leakage of hazardous materials, unauthorized entry to the tower base, thrown
blade or hub, any injury to a Facility worker or other person that requires emergency medical
treatment, or other event that impacts the health and safety of the Town or its residents.

110.5 Approval of a WEF Permit under this Ordinance does not exempt an Applicant from
obtaining other applicable permits from the Town of Eddington, such as building, electrical,
plumbing and Shoreland zoning permits, as applicable, or any applicable state or federal
permit.

Section 111 - Severability; Conflicts with Other Ordinances, Laws, and
Regulations; Appeal

111.1 If any section, subsection, sentence, clause or phrase of this Ordinance is for any reason held to
be invalid or unconstitutional by reason of any decision of any court of competent jurisdiction,
such decision shall not affect the validity of any other section, subsection, sentence, clause or
phrase or part thereof. The Town hereby declares that it would have passed this Ordinance and
each section, subsection, sentence, clause, phrase or part thereof even if any one or more
sections, subsections, sentences, clauses, phrases or parts thereof may be declared invalid or
unconstitutional.

111.2 Whenever a provision of this Ordinance conflicts with or is inconsistent with another provision
of this Ordinance or of any other Town Ordinance, or Federal or State of Maine rule,
regulation or statute, the more restrictive provision shall apply.

111.3 Except as provided in Section 109.2.4.5 an aggrieved party may appeal a decision of the
Planning Board to Superior Court in accordance with M.R.Civ.P. 80B.

Section 112 - Ethical Standards

112.1 Transparency, Public Participation and Highest Ethical Standards

All public deliberations and decisions regarding Wind Energy Facilities shall be conducted in
an open, transparent manner that encourages the broadest public participation and adherence to
the highest ethical standards.

112.2 Public Access

All deliberations concerning Wind Energy Facility Projects, whether in writing or conducted
verbally, by the Planning Board, Board of Selectman, Appeals Board, and any other
subcommittees or working groups of the afore mentioned bodies shall fully comply with the
letter and spirit of State law regarding Freedom of Access pursuant to Title 1; Chapter 13;
Subchapter 1. Specifically, all deliberations regarding Wind Energy Facilities between
members of the Planning Board, Board of Selectmen, Appeals Boards and any subcommittees
and working groups shall be conducted at public meetings for which notice has been duly
given. Exceptions will be made only for: 1) executive sessions duly called in accordance with
the Maine Freedom of Access Law; and 2) communicating the minimal information necessary
to set up and facilitate public meetings. Minutes of deliberations and decisions concerning
Wind Energy Facilities will be maintained and filed in the Eddington Town Office. Copies of
all correspondence and e-mails will be made available to the public with the exception of those
publicly identified and disclosed as being subject to “attorney-client privilege” by the Town
attorney. All documents, correspondence and e-mails generated by consultants on behalf of the Planning Board, the Board of Selectmen, Appeals Board, their subcommittees and working groups shall be part of the public record.

112.3 Conflicts of Interest

The process to develop and permit Wind Energy Facility Projects shall be governed by a strict ethical code for conflicts of interest. No elected or appointed Town official or Town employee, their immediate family members, or their employees, who has a conflict of interest shall be directly or indirectly involved in the planning process or decision-making process for Wind Energy Facility Projects. Conflicts of interest include, but are not limited to:

112.3.1 having right, title or interest in a Project Parcel;

112.3.2 having a financial arrangement with an individual or company which derives income from the development of wind energy, including a signed Mitigation Waiver with financial remuneration;

112.3.3 serving as a paid representative of an individual or company which derives income from the development of wind energy, or a written or verbal promise for future employment or contracts from a wind development company;

112.3.4 being directly or indirectly affiliated as an Applicant with a pending Application for a Wind Energy Facility Project;

112.3.5 knowing that there is a substantial opportunity to accept bids, receive remuneration, or employment valued at greater than $1,000 on behalf a wind development company.

Individuals with a conflict of interest must identify the conflict of interest and recuse themselves from all direct and indirect planning and decision-making regarding Wind Energy Facility Projects, with the exception of voting and debating as a private citizen at any public meeting and public hearings.

Section 113 - Effective Date

This Ordinance shall take effect immediately upon passage.

Section 114 Sound Measurements and Studies

114.1 Introduction

The purpose of this section is to describe the requirements for pre-construction and post-construction sound and vibration monitoring. Determining the sound and vibration impacts is a highly technical undertaking and requires a serious effort in order to collect reliable and meaningful data for both the public and decision-makers. This protocol is based in part on criteria published in American National Standards S12.9 – Quantities and Procedures for Description and Measurement of Environmental Sound, and S12.18 for the measurement of sound pressure level outdoors. Where there are differences between the procedures and definitions of this document and ANSI standards, this document shall apply. Where a
standard’s requirements may conflict with other standards or with this document, the most stringent requirements shall apply. IEC 61400-11 procedures are not suitable for enforcement of these requirements except for the presence of tones.

114.2 Instrumentation

All instruments and other tools used to measure audible, inaudible and low frequency sound shall meet the requirements for ANSI or IEC Type 1 Integrating Averaging Sound Level Meter with one-third octave band analyzer with frequency range from 6.3 Hz to 20k Hz and capability to simultaneously measure dBA LN and dBC LN. The instrument must also be capable of measuring low level background sounds down to 20 dBA, and must conform, at a minimum, to the requirements of ANSI S1.43-1997. Measurements shall only be made with the instrument manufacturer’s approved wind screen. A compatible acoustic field calibrator is required with certified ± 0.2 dB accuracy. Portable meteorological measurement requirements are outlined in ANSI S12.9 Part 3 and are required to be located within 5 meters of the sound measuring microphone. The microphone shall be located at a height of 1.2 to 1.5 meters for all tests unless circumstances require a different measurement position. In that case, the reasons shall be documented and include any adjustments needed to make the results correspond to the preferred measurement location.

114.3 Pre-construction Sound Measurement and Study

An assessment of the sound environment in the area surrounding the proposed WEF is necessary in order to predict the impact of a proposed project. The following guidelines shall be used in developing an estimate of an area’s pre-construction sound environment. All testing is to be performed by a Qualified Independent Acoustical Consultant chosen by the Planning Board. The Applicant may file objections detailing any concerns it may have with the Planning Board’s selection. These concerns will be addressed in the study. Objections must be filed prior to the start of the sound study. Test results and the study will be reported to the Planning Board.

114.3.1 Location of Measurement Points for Pre-construction Sound Measurement

Sites to be used as Measurement Points shall be selected as follows.

114.3.1.1 Sites should not be located near large objects, such as buildings. The distance to buildings or other structures should be twice the largest dimension of the structure, if possible.

114.3.1.2 The sites shall include those locations anticipated to have the highest sound emissions of the proposed WEF.

114.3.1.3 The sites shall include those locations where the background soundscape is quietest.

114.3.1.4 The sites shall include locations along the property line(s) of Project Parcel(s) and Participating Parcel(s). The intent is to anticipate the locations along the property line(s) that will receive the highest sound emissions. The Applicant and the owner of relevant Project Parcel(s) and Participating Parcel(s) must provide access to allow measurements to be taken. The Permit will not be approved if such access is refused. Mitigation Waivers for any parcel(s) do not eliminate the requirement that access be provided.
114.3.1.5 The sites shall include locations selected to represent the sound level at all Sensitive Receptors located within 1.5 miles of the boundaries of the proposed WEF.

114.3.1.6 Sites shall be located with the assistance of the Planning Board and property owner(s).

114.3.1.7 Additional sites may be chosen by the Consultant conducting the study if these sites will improve the accuracy of the study’s conclusions.

114.3.2 Conditions under which Measurements are to be Taken

At each Measurement Point, information will be gathered under the conditions specified.

114.3.2.1 The duration of each measurement shall be ten continuous minutes for each quantity listed in Section 114.3.3.1, below, at each location. Longer-term tests are not appropriate. In most cases, it should be possible to derive all values described in Section 114.3.3.1 from a single ten minute sample. The duration must include at least six minutes that are not affected by transient sounds from near-by and non-natural sources. Multiple ten-minute samples over longer periods may be used to improve the reliability, in which case the quietest ten-minute sample will be used.

114.3.2.2 Measurements shall be taken during the times of day and night expected to be have the quietest background sound level, as appropriate for the site. The preferred nighttime testing time for background sound levels is from 10 pm until 4 am. If circumstances indicate that samples should be taken at a different time, then the test may be conducted at an alternate time, if approved by the Planning Board.

114.3.2.3 Measurements must be made on a week-day of a non-holiday week. Week-end measurements may be taken at selected sites where there are weekend activities that may be affected by WT sound.

114.3.2.4 Measurements must be taken at 1.2 to 1.5 meters above the ground and at least 15 feet from any reflective surface, following ANSI S12.9 Part 3 protocol together with any other requirements found in this Ordinance.

114.3.2.5 Measurements taken when the wind speeds exceed two meters per second (4.5 miles per hour) at the microphone location are not valid. A windscreen of the type recommended by the monitoring instrument manufacturer must be used for all data collection.

114.3.2.6 All elements of any pre-existing WEF, whether operated by the current Applicant or some other party, must be turned off for the duration of background sound level measurements. Willingness of the Applicant to abide by this condition for any future Applicants is a requirement of Permit approval.
114.3.3 Quantities to be Measured

At each Measurement Point, the following information will be gathered, at a minimum, and provided as part of the Study.

114.3.3.1 \( L_{eq}, L_{10} \) and \( L_{90} \), each to be given in dBA and in dBC. \( L_{eq} \) is the value for the quietest continuous minute of a continuous ten minute period, \( L_{10} \) is the value for the loudest continuous minute of a continuous ten minute period, and \( L_{eq} \) is the average value over the entire ten-minute period. To distinguish these values from their post-construction counterparts, these values may be denoted \( L_{eq}^{(pre)}, L_{10}^{(pre)} \) and \( L_{90}^{(pre)} \), with an “A” or a “C”, depending on the weight. For instance, \( L_{10}^{A(pre)} \) means the A-weighted preconstruction measurement of \( L_{10} \). The ten minute period shall be considered invalid if either

i. \( L_{10} - L_{90} \) is greater than 10 dBA; or

ii. \( L_{10} - L_{90} \) is greater than 15 dBC.

114.3.3.2 One-third octave band sound pressure levels, averaged over each ten minute sample.

114.3.3.3 A narrative description of any intermittent sounds registered during each measurement.

114.3.3.4 A narrative description of the steady sounds that form the background soundscape.

114.3.3.5 Digital recording of all data, sampled at a rate of at least 44,100 Hz with signed 16 bit Pulse Code Modulation, as described in IEC 60908, and measured using a recording instrument meeting ANSI S1.4. This may be augmented with video recordings.

114.3.3.6 Wind speed and direction, humidity and temperature, together with the corresponding information from the nearest ten meter weather reporting station.

114.3.4 Information to be supplied by the Applicant

The Applicant must provide the following information.

114.3.4.1 The make and model of all WT units to be installed in the WEF.

114.3.4.2 The sound power of all WT units to be installed in the WEF, expressed in watts, and abbreviated as \( L_{W} \). This information must have been determined for the WT manufacturer under laboratory conditions specified by IEC 61400-11, and provided to the Applicant. It cannot be assumed that these values represent the highest sound output for any operating condition; they reflect the operating conditions necessary to meet the IEC 614100-11 requirements. The lowest
frequency for acoustic power \((L_w)\) required in IEC 61400-11 is 50 Hz. This Ordinance requires wind turbine certified acoustic power \((L_w)\) levels at rated load for the total frequency range from 6.3 Hz to 10,000 Hz, in one-third octave frequency bands tabulated to the nearest 0.1 dB.

114.3.4.3 Any additional information that the Consultant reasonably deems necessary to fulfill the requirements in Section 114.3.5, below.

114.3.4.4 The burden is on the Applicant to provide sufficient information to establish that operation of the WEF will meet the requirements of this Ordinance.

114.3.5 Required Elements of the Study

The purpose of the study is, first, to establish a consistent and scientifically sound procedure for evaluating existing background levels of audible and low-frequency sound; and, second, to determine whether the proposed WEF will meet the conditions set forth in Section 105. The characteristics of the proposed WEF and the features of the surrounding environment will influence the design of the study. Site layout, types of WES/WT selected and the existence of other significant local audible and low frequency sound sources and Sensitive Receptors should be taken into consideration.

Determining whether the proposed WEF will meet the conditions set forth in this Ordinance requires that the Consultant predict the post-construction sound level of the proposed WEF. At each Measurement Point, the Consultant must estimate values for \(L_{90}\), \(L_{10}\) and \(L_{eq}\), both A-weighted and C-weighted, for a total of six values at each Measurement Point. These pre-construction estimates of the post-construction sound level will be denoted \(L_{90\text{ (post)}}\), \(L_{10\text{ (post)}}\) and \(L_{eq\text{ (post)}}\), each of which may have an “A” or a “C” to indicate the method of weighting.

In determining these post-construction values, the Consultant should assume worst-case conditions for producing sound emissions. The assumed wind speed shall be the speed that results in the worst-case (i.e., highest) dBA and dBC sound levels in the area surrounding the WEF. The wind direction shall be taken to be the dominant wind direction in each season. If other wind directions may cause levels to exceed those of the predominant wind direction at Sensitive Receptors, then these levels and conditions shall be considered in the Study. To accommodate enforcement under weather conditions where this is a significant difference between the wind speed at ground-level and at hub-height, any predictive model shall assume that the winds at hub-height are sufficient for the highest sound emission, even though the enforcement tests will be with ground-level wind speeds of ten miles per hour or less.

In the event that there are several pending Permit Applications, or preexisting WEF(s), the estimated post-construction values shall be the combined predicted output of all proposed or existing WEFs. All of these WEFs will be treated using the same methodology to arrive at combined value for the predicted post-construction sound level.

Each additional WEF adds to the sound-burden of a community. If the contribution to sound levels of a proposed WEF, together with the sound generated by pre-existing
WEFs would raise sound levels beyond the limits of this Ordinance, then the proposed WEF will not be approved.

At a minimum, the study shall include the following information, and meet the following requirements.

114.3.5.1 The study shall address conditions in all four seasons, and it is required that measurements be taken at each Measurement Point at least once in each of the four seasons. The quietest period of each season should be chosen for measurement.

114.3.5.2 The study may be based on computer models, but shall include a description of all assumptions made in the model’s construction and algorithms. This description must be sufficient to allow an independent third party to verify the conclusions of the study. If the model does not consider the effects of wind direction, worst-case weather, operating conditions, geography of the terrain, and/or the effect of reinforcement from coherent sounds or tones from the turbines, then these shortcomings must be identified and other means used to adjust the model’s output to account for these factors.

114.3.5.3 The minimum and maximum distance between any Measurement Points.

114.3.5.4 The distance between each Measurement Point and any significant local sound sources.

114.3.5.5 The predicted sound pressure levels for each of the 1/1 octave bands as un-weighted dB in tabular form from 6.3 Hz to 10,000 Hz. This should be given for a set of locations throughout the study area deemed by the Consultant and Planning Board to be representative.

114.3.5.6 Eight iso-contour maps shall be included, two for each season, showing the level of pre-construction background sound, as given by $L_{90}^{A \text{(pre)}}$ and $L_{90}^{C \text{(pre)}}$. These maps shall extend to a minimum of 1.5 miles beyond the perimeter of the project boundary, and may be extended to a distance of more than 1.5 miles at the discretion of the Planning Board. The scale shall be such as to allow individual Measurement Points and Sensitive Receptors to be distinguished.

114.3.5.7 Eight iso-contour maps shall be included, two for each season, showing the level of post-construction sound, as given by $L_{eq}^{A \text{(post)}}$ and $L_{eq}^{C \text{(post)}}$. These maps shall cover the same area and use the same scale as those in 114.3.5.6.

114.3.5.8 Eight iso-contour maps shall be included, two for each season. Four of these maps shall show the value of $L_{eq}^{A \text{(post)}}$ minus $L_{90}^{A \text{(pre)}}$, one map for each season; and four maps shall show $L_{eq}^{C \text{(post)}}$ minus $L_{90}^{A \text{(pre)}}$, one map for each season. These maps shall cover the same area and use the same scale as those in 114.3.5.6.
114.3.5.9 All maps shall use of contour interval of no more than 5 dB, and shall extend out, at a minimum, to distance sufficient to show the 30 dBA or 40 dBC boundary, whichever is greater.

114.3.5.10 Maps shall show the location of Measurement Points, sources of any significant local non-WEF sound or vibration, and the location of all Sensitive Receptors, including, but not limited to, schools, daycare centers, hospitals, residences, places of worship, and elderly care facilities.

114.3.5.11. A map shall be included that shows the layout of the project area, including topography, the project boundary lines and property lines.

114.3.5.12 Any additional information that the Consultant and Planning Board reasonably believe will aid in making a more informed decision as to whether the proposed WEF will meet the requirements of this Ordinance.

114.4 Post-construction Sound Measurement and Study

Post-construction sound studies require two sets of measurements. One set of measurements shall be gathered using the same methodology as outlined in Section 114.3, above. These measurements may be referred to as the “WEF-Off Measurements.” The second set of measurements shall be gathered as set forth in this Section 114.4 and may be referred to as the “WEF-On Measurements”. The WEF-On Measurement Points shall be the same as those used as WEF-Off Measurement Points. All testing is to be performed by a Qualified Independent Acoustical Consultant chosen by the Planning Board.

At the discretion of the Planning Board, the pre-construction sound measurements, taken in Section 114.3, can be substituted for the WEF-Off Measurements if a random sampling of 10% of the pre-construction study sites shows that $L_{90}^A$ and $L_{90}^C$ levels have not changed by more than ± 5 dB when measured under the same meteorological conditions.

If there have been any complaints about WEF sound or low frequency sound by any resident of an occupied dwelling, then a location or locations on that property will be included in the WEF-Off and WEF-On Measurement Points.

This location(s) will be selected jointly by the complainant and Consultant. In addition, the Consultant and Planning Board may include additional Measurement Points where they reasonably believe that doing so will improve the accuracy of the study.

The WEF-On Measurements shall be taken under the conditions listed below, and the quantities measured shall be as specified in Section 114.3.3, above.

114.4.1 The duration of each measurement shall be ten continuous minutes for each quantity listed in Section 114.3.3.1, above, at each location. The duration must include at least six minutes that are not affected by transient sounds from near-by, non-natural, non-WEF sources. Multiple ten-minute samples over longer periods may be used to improve the reliability.
114.4.2 Measurements must be taken at 1.2 to 1.5 meters above the ground and at least 15 feet from any reflective surface, following ANSI S12.9 Part 3 protocol together with any other requirements found in this Ordinance.

114.4.3 Measurements must be taken with the wind speed at hub-height sufficient for full operating capacity, and at two meters per second (4.5 miles per hour) or less at the microphone location. Conditions should reflect the loudest sound emissions from the WEF. For purposes of enforcement, the wind speed and direction at the WT blade height shall be selected to reproduce the conditions leading to the enforcement action. A windscreen of the type recommended by the monitoring instrument manufacturer must be used for all data collection.

The Consultant shall provide a study including the same information and meeting the same requirements as the pre-construction sound study described in Section 114.3.5, except that the values for $L_{90}^{\text{post}}$, $L_{10}^{\text{post}}$ and $L_{eq}^{\text{post}}$ (both A-weighted and C-weighted) shall be taken to be the measured WEF-On values.

For the purposes of enforcement, the post-construction values of $L_{90}^{\text{A(post)}}$, $L_{90}^{\text{C(post)}}$, $L_{10}^{\text{A(post)}}$, $L_{10}^{\text{C(post)}}$, $L_{eq}^{\text{A(post)}}$ and $L_{eq}^{\text{C(post)}}$ are defined to be equal to the measured WEF-On value of each quantity.

Section 115 REFERENCES


This standard is the second in a series of parts concerning description and measurement of outdoor environmental sound. The standard describes recommended procedures for measurement of short-term, time-average environmental sound outdoors at one or more locations in a community for environmental assessment or planning for compatible land uses and for other purposes such as demonstrating compliance with a regulation. These measurements are distinguished by the requirement to have an observer present. Sound may be produced by one or more separate, distributed sources of sound such as a highway, factory, or airport. Methods are given to correct the measured levels for the influence of background sound. For the purposes of this Ordinance the options that are provided in ANSI S12.9-Part 3 (2008) shall be applied with the additional following requirements:

Wind Turbine Siting Acoustical Measurements ANSI S12.9 Part 3 Selection of options and other requirements

4.2 background sound: Use definition (1) "long-term"

4.3 long-term background sound: The $L_{90}$ excludes short term background sounds

4.4 basic measurement period: Ten (10) minutes $L_{90}$ (10 min)
4.5 Sound Measuring Instrument: Type 1 integrating meeting ANSI S1.43

6.5 Windscreen: Required

7.1 Long-term background sound

7.2 Data collection Methods: Second method Observed samples to avoid contamination by short term sounds (purpose: to avoid loss of statistical data)

8 Source(s) Data Collection: All requirements in ANSI S12.18 Method #2 precision to the extent possible while still permitting testing of the conditions that lead to complaints.

8.3(a) All meteorological observations required at both (not either) microphone and nearest 10m weather reporting station.

8.3(b) For a 10 minute sound measurement to be valid the wind velocity shall not exceed 2m/s (4.5 mph) measured less than 5m from the microphone. Compliance sound measurements shall not be taken when winds exceed 2m/s.

8.3(c) In addition to the required acoustic calibration checks the sound measuring instrument internal noise floor must also be checked at the end of each series of ten minute measurements and no less frequently than once per day. Insert the microphone into the acoustic calibrator with the calibrator signal off. Record the observed dBA and dBC reading from the sound level meter or other recording instrument to determine an approximation of the instrument self noise. This calibrator-covered microphone must demonstrate that the results of this test are at least 5 dB below the immediately previous ten minute acoustic test results for the acoustic data to be valid. This test is necessary to detect undesired increase in the microphone and sound level meter internal self noise. As a precaution sound measuring instrumentation should be removed from any air-conditioned space at least an hour before use. Nighttime measurements are often performed very near the dew point. Minor moisture condensation inside a microphone or sound level meter can increase the instrument self noise and void the data.

8.4 to the end: The remaining sections of ANSI S 12.9 Part 3 Standard do not apply.


This American National Standard describes procedures for the measurement of sound pressure levels in the outdoor environment, considering the effects of the ground, the effects of refraction due to wind and temperature gradients, and the effects due to turbulence. This standard is focused on measurement of sound pressure levels produced by specific sources outdoors. The measured sound pressure levels can be used to calculate sound pressure levels at other distances from the source or to extrapolate to other environmental conditions or to assess compliance with regulation. This standard describes two methods to measure sound pressure levels outdoors. METHOD No. 1: general method; outlines conditions for routine measurements. METHOD No. 2: precision method; describes strict conditions for more accurate measurements. This standard assumes the measurement of A-weighted sound pressure level or time-averaged sound pressure level or octave, 1/3-octave or narrow-band sound pressure level, but does not preclude determination of other sound descriptors.
115.3  **ANSI S1.43-1997(R2007) American National Standard Specifications for Integrating Averaging Sound Level Meters**

This Standard describes instruments for the measurement of frequency-weighted and time-average sound pressure levels. Optionally, sound exposure levels may be measured. This standard is consistent with the relevant requirements of ANSI S1.4-1983(R 1997) American National Standard Specification for Sound Level Meters, but specifies additional characteristics that are necessary to measure the time-average sound pressure level of steady, intermittent, fluctuating, and impulsive sounds.

115.4  **ANSI S1.11-2004 American National Standard 'Specification for Octave-Band and Fractional-Octave-Band Analog and Digital Filters’**

This standard provides performance requirements for analog, sampled-data, and digital implementations of bandpass filters that comprise a filter set or spectrum analyzer for acoustical measurements. It supercedes ANSI S1.11-1986 (R1998) American National Standard Specification for Octave-Band and Fractional-Octave-Band Analog and Digital Filters, and is a counterpart to International Standard IEC 61260:1995 Electro acoustics - Octave-Band and Fractional-Octave-Band Filters. Significant changes from ANSI S1.11-1986 have been adopted in order to conform to most of the specifications of IEC 61260:1995. This standard differs from IEC 61260:1995 in three ways: (1) the test methods of IEC 61260 clauses 5 is moved to an informative annex, (2) the term ’band number’, not present in IEC 61260, is used as in ANSI S1.11-1986, (3) references to American National Standards are incorporated, and (4) minor editorial and style differences are incorporated.

115.5  **ANSI S1.400-2006 American National Standard Specifications and Verification Procedures for Sound Calibrators**

**IEC 60908 Audio Recording – Compact disk digital audio system**

Applies to a pre-recorded optical reflective digital audio disc system. Defines those parameters of compact discs that affect interchangeability between discs and players. Is also intended as a reference for manufacturers wishing to produce discs and/or players that conform to the system described.

**IEC 61400-11**

Second edition 2002-12, Amendment 1 2006-05

**IEC 61400-11**

Second edition 2002-12, Amendment 1 2006-0

**Wind turbine generator systems -Part 11: Acoustic noise measurement techniques**

The purpose of this part of IEC 61400 is to provide a uniform methodology that will ensure consistency and accuracy in the measurement and analysis of acoustical emissions by wind turbine generator systems. The standard has been prepared with the anticipation that it would be applied by:
• the wind turbine manufacturer striving to meet well defined acoustic emission performance requirements and/or a possible declaration system;

• the wind turbine purchaser in specifying such performance requirements;

• the wind turbine operator who may be required to verify that stated, or required, acoustic performance specifications are met for new or refurbished units;

• the wind turbine planner or regulator who must be able to accurately and fairly define acoustical emission characteristics of a wind turbine in response to environmental regulations or permit requirements for new or modified installations.

This standard provides guidance in the measurement, analysis and reporting of complex acoustic emissions from wind turbine generator systems. The standard will benefit those parties involved in the manufacture, installation, planning and permitting, operation, utilization, and regulation of wind turbines. The measurement and analysis techniques recommended in this document should be applied by all parties to insure that continuing development and operation of wind turbines is carried out in an atmosphere of consistent and accurate communication relative to environmental concerns. This standard presents measurement and reporting procedures expected to provide accurate results that can be replicated by others.
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TOWN OF EDDINGTON

SMALL SCALE WIND ENERGY FACILITY ORDINANCE

Section 201.0 - Title

This Ordinance shall be known as the Small Scale Wind Energy Facility Ordinance for Eddington.

Section 202.0 - Authority

This Ordinance is adopted pursuant to the enabling provisions of Article VIII, Part 2, Section 1 of the Maine Constitution; the provisions of 30-A M.R.S. § 3001 (Home Rule), and the provisions of the Planning and Land Use Regulation Act, 30-A M.R.S. § 4312, et seq.

Section 203.0 - Purpose

The purpose of the Ordinance is to provide for the construction and operation of Small Scale Wind Energy Facilities in Eddington, subject to reasonable conditions that will protect the public health, safety, and welfare.

Section 204.0 - Definitions

Applicant is the legal entity, including successors and assigns, that files an application under this Ordinance.

Approved Residential Subdivision means a residential subdivision for which all-applicable land use permits have been issued, provided that the time for beginning construction under such permits has not expired.

Associated Facilities means elements of a Small Scale Wind Energy Facility other than its Generating Facilities that are necessary to the proper operation and maintenance of the Small Scale Wind Energy Facility, including but not limited to buildings, access roads, Generator Lead Lines and substations.

DEP Certification means a certification issued by the Department of Environmental Protection pursuant to 35-A M.R.S. § 3456 for a Wind Energy Development.

Generating Facilities means Wind Turbines and electrical lines, not including Generator Lead Lines, that are immediately associated with the Wind Turbines.
Generator Lead Line means a "generator interconnection transmission facility" as defined by 35-A M.R.S. § 3132 (1-B).

Historic Area means a Historic Site administered by the Bureau of Parks and Recreation of the Maine Department of Conservation, with the exception of the Arnold Trail.

Historic Site means any site, structure, district or archaeological site which has been officially included on the National Register of Historic Places and/or on the Maine Historic Resource Inventory, or which is established by qualified testimony as being of historic significance.

Locally-Designated Passive Recreation Area means any site or area designated by a municipality for passive recreation that is open and maintained for public use and which: a) has fixed boundaries, b) is owned in fee simple by a municipality or is accessible by virtue of public easement, c) is identified and described in a local comprehensive plan and, d) has been identified and designated at least nine months prior to the submission of the Applicant's Small Scale Wind Energy Facility permit application.

Municipal Reviewing Authority means the municipal planning board, agency or office, or if none, the municipal officers.

Nacelle means the frame and housing at the top of the Tower that encloses the gearbox generator, blade hub and other parts.

Non-Participating Landowner means any landowner, other than a Participating Landowner whose land is located within Eddington.

Occupied Building or Structure means a building that is a residence, school, hospital, house of worship, public library, hotel, motel, B & B, nursing home, seasonal residence, daycare centers, elder care facilities, places of seated assemblage, nonagricultural businesses or other building that is occupied or in use as a primary residence or is customarily frequented by the public or has been legally permitted for construction at the time when the permit application is submitted.

Participating Landowner means one or more Persons that hold title in fee or a leasehold interest with sublease rights to property on which Generating Facilities or Associated Facilities are proposed to be located pursuant to an agreement with the Applicant or an entity that has entered into an appropriate agreement with the Applicant allowing the Applicant to demonstrate the requisite right, title and interest in such property.

Person means an individual, corporation, partnership, firm, organization or other legal entity.
Planned Residence means a Residence for which all applicable building and land use permits have been issued, provided that the time for beginning construction under such permits has not expired.

Protected Location means any location that is:

1) accessible by foot, on a parcel of land owned by a Non-Participating Landowner containing a residence or planned residence, or an approved residential subdivision, house of worship, academic school, college, library, duly licensed hospital or nursing home near the development site at the time an application for a Small Scale Wind Energy Facility is submitted under this Ordinance;

2) within a State Park, Baxter State Park, a National Park, a nature preserve owned by a land trust, the Maine Audubon Society or the Maine chapter of the Nature Conservancy, the Appalachian Trail, the Moosehorn National Wildlife refuge, a federally designated wilderness area, a state wilderness area designated by statute, a municipal park or a locally-designated passive recreation area, or any location within consolidated public reserve lands designated by rule by the Bureau of Public Lands as a Protected Location, or;

3) a hotel, motel, campsite or duly licensed campground that the municipal authority responsible for review and approval of the pending application under 209.1 has designated a Protected Location after making a determination that the health and welfare of the guests or the economic viability of the establishment will be unreasonably impacted by noise in excess of that allowed under section 212.1.3(b).

Residence means a building or structure, including manufactured housing, maintained for permanent or seasonal residential occupancy providing living, cooking and sleeping facilities and having permanent indoor or outdoor sanitary facilities, excluding recreational vehicles, tents and watercraft.

Scenic Resource means either a Scenic Resource of state or national significance, as defined in 35-A M.R.S § 3451(9) or a scenic resource of local significance located within the municipality and identified as such in a comprehensive plan, open space plan or scenic inventory adopted by the municipal legislative body.

Shadow Flicker means alternating changes in light intensity caused by the movement of Wind Turbine blades casting shadows on the ground or a stationary object.

Short Duration Repetitive Sounds means a sequence of repetitive sounds which occur more than once within an hour, each clearly discernible as an event and causing an increase in the sound level of at least 6 dBA on the fast meter response above the sound level observed immediately before and after the event, each typically less than ten seconds in duration, and which are inherent to the process or operation of the development and are foreseeable.
Sight Line Representation means a profile drawing showing prominent features, including but not limited to topography, buildings, and trees, along and in relation to a line of sight extending from an observer’s eye to the lowest point visible on a proposed Tower.

Significant Wildlife Habitat means areas identified on the latest Beginning With Habitat map series produced by the Maine Department of Inland Fisheries and Wildlife, and any other area described in other definitions, maps or datasets as provided by MDIFW.

Substantial Start means that construction shall be considered to be substantially commenced when any work beyond excavation, including but not limited to, the pouring of a slab or footings, the installation of piles, the construction of columns, or the placement of a Tower on a foundation has begun.

Tower means the free-standing structure on which a wind measuring or energy conversion system is mounted.

Turbine Height means the distance measured from the surface of the Tower foundation to the highest point of any turbine rotor blade measured at the highest arc of the blade.

Small Scale Wind Energy Facility means a facility that uses one or more Wind Turbines to convert wind energy to electrical energy. A Small Scale Wind Energy Facility includes Generating Facilities and Associated Facilities.

Small Scale Wind Energy Facility, Type 1A means a Small Scale Wind Energy Facility having a maximum rated capacity of less than 100kW, a maximum of one Wind Turbine and a maximum Turbine Height of 80 feet.

Small Scale Wind Energy Facility, Type 1B means a Small Scale Wind Energy Facility having a maximum aggregate rated capacity of less than 100kW and either more than one Wind Turbine, or one or more Wind Turbines with a Turbine Height greater than 80 feet.

Wind Turbine means a system for the conversion of wind energy into electricity, which is comprised, of a tower, generator, nacelle, rotor and transformer.

Section 205.0 - Applicability

205.1 This Ordinance applies to any Small Scale Wind Energy Facility Type 1A or Type 1B proposed for construction in Eddington after the effective date of this Ordinance. This Ordinance does not apply to Associated Facilities unless the Generating Facilities are located within Eddington in which case this Ordinance applies to both the Generating Facilities and the Associated Facilities.
205.2 A Small Scale Wind Energy Facility that is the subject of an application determined to be complete by the Planning Board or the Code Enforcement Officer prior to the effective date of this Ordinance shall not be required to meet the requirements of this Ordinance; provided that any physical modifications after the effective date of the Ordinance shall be subject to the permitting requirements of Section 209.2.

Section 206.0 - Conflict and Severability

206.1 If there is a conflict between provisions in this Ordinance, the more stringent shall apply. If there is a conflict between a provision in this Ordinance and that of another Eddington ordinance, the provision of this Ordinance shall apply.

206.2 The invalidity of any part of this Ordinance shall not invalidate any other part of this ordinance.

Section 207.0 - Effective Date

This Ordinance becomes effective on .

Section 208.0 - Classification of Wind Energy Facilities

All Wind Energy Facilities shall be classified in accordance with Table 1 below:

<table>
<thead>
<tr>
<th>Facility Type</th>
<th>Aggregate Capacity</th>
<th>Turbine Height</th>
<th>Max. # of Turbines</th>
<th>DEP Site Location Permit Required</th>
<th>Local Review and Approval</th>
</tr>
</thead>
<tbody>
<tr>
<td>1A</td>
<td>&lt;100 kW</td>
<td>≤ 80’</td>
<td>1</td>
<td>If Applicable</td>
<td>Code Enforcement Officer</td>
</tr>
<tr>
<td>1B</td>
<td>&lt;100 kW</td>
<td>&gt; 80’</td>
<td>Not Limited</td>
<td>If Applicable</td>
<td>Planning Board</td>
</tr>
</tbody>
</table>

Section 209.0 - Administration

209.1 Review and Approval Authority

209.1.1 The Code Enforcement Officer is authorized to review all applications for Type 1A Wind Energy Facilities pursuant to section 211.0, and may approve, deny or approve such applications with conditions in accordance with the standards of the Ordinance.
209.1.2 The Planning Board is authorized to review all applications for Type 1B Wind Energy Facilities and may approve, deny or approve such applications with conditions in accordance with this Ordinance.

209.2 Permit Required

209.2.1 No Small Scale Wind Energy Facility shall be constructed or located within Eddington without a permit issued in accordance with this Ordinance.

209.2.2 Any physical modification to an existing Small Scale Wind Energy Facility that materially alters the location or increases the area of development on the site or that increases the Turbine Height, or changes rated capacity, or the level of sound emissions of any Wind Turbine shall require a permit modification under this Ordinance. Like-kind replacements and routine maintenance and repairs shall not require a permit modification.

209.3 Permit Applications

209.3.1. Application Components. A Small Scale Wind Energy Facility permit application shall consist of the application form, application fee, and supporting documents, as described below:

209.3.1.a. Application Forms. The municipality shall provide the application form which shall be signed by: 1) a Person with right, title and interest in the subject property or; 2) a Person having written authorization from a Person with right, title and interest in the subject property. The signature shall be dated and the signatory shall certify that the information in the application is complete and correct and that the proposed facility will be constructed and operated in accordance with the standards of this ordinance and all approval and permit conditions, if any.

209.3.1.b. Application Fees. Application fees shall be assessed and paid upon submission of the application in accordance with Appendix A of this Ordinance.

209.3.1.c. Supporting Documents. The application shall include all additional documents necessary to satisfy the applicable submission requirements under section 210 of this Ordinance.

209.3.2. Application Submission. The Applicant shall submit its application for a Small Scale Wind Energy Facility permit to the Code Enforcement Officer who shall note on the application the date on which it was received.
209.3.3. Changes to a Pending Application

209.3.3.a. The Applicant shall promptly notify the municipal entity responsible for review and approval of a pending application under section 209.1 of any changes the Applicant proposes to make to information contained in the application.

209.3.3.b. If changes are proposed to a pending application after a public hearing has been held, the Planning Board may consider those changes and continue with the review and approval process without a renewed public hearing if it determines that the changes do not materially alter the application. If the Planning Board determines that the proposed changes do materially alter the application it shall schedule and conduct another public hearing within 30 days of that determination. In making its determination, the Planning Board shall consider whether the proposed changes involve potential adverse effects different than or in addition to those addressed in the initial application.

209.4 Permit Application Procedures

209.4.1. Type 1A Small Scale Wind Energy Facility Application

209.4.1.a. Within 10 days after receiving an application, the Code Enforcement Officer shall notify the Applicant in writing either that the application is complete or, if the application is incomplete, the specific additional material needed to complete the application. The Code Enforcement Officer may waive any submission requirement if the Code Enforcement Officer issues a written finding that, due to special circumstances of the application, adherence to that requirement is not necessary to determine compliance with the standards of this Ordinance.

209.4.1.b. Within 30 days after determining the application to be complete, the Code Enforcement Officer shall issue a written order: 1) denying approval of the proposed Small Scale Wind Energy Facility, 2) granting approval of the proposed Small Scale Wind Energy Facility or, 3) granting approval of the proposed Small Scale Wind Energy Facility with conditions. In making the decision, the Code Enforcement Officer shall make findings on whether the proposed Small Scale Wind Energy Facility meets the applicable criteria described in sections 212 and 213.

209.4.1.c. With the agreement of the applicant, the Code Enforcement Officer may extend the procedural time frames of this section.

209.4.2. Type 1B Small Scale Wind Energy Facility Applications

209.4.2.a. The Applicant is strongly encouraged to meet with the Code Enforcement Officer before submitting an application. At this pre-application meeting, the Code Enforcement Officer will explain the Ordinance's provisions, application forms, and
submission requirements. The Applicant should provide photos of the proposed site and written descriptions of the proposed facility and the proposed site, including its location and lot area.

209.4.2.b. An application shall be eligible for consideration at a regularly-scheduled meeting of the Planning Board only if the applicant submits it at least 14 days prior to the meeting.

209.4.2.c. Within 30 days after receipt of the application by the Code Enforcement Officer, the Planning Board shall notify the Applicant in writing either that the application is complete or, if the application is incomplete, the specific additional material needed to complete the application. The Planning Board may waive any submission requirement if it issues a written finding that, due to special circumstances of the application, adherence to that requirement is not necessary to determine compliance with the standards of this Ordinance.

209.4.2.d. The Planning Board may decide to hold a public hearing for a Type 1B Small Scale Wind Energy Facility application. If it decides to hold a public hearing for a Type 1B application, the Planning Board shall hold that hearing within 30 days after determining that application is complete.

209.4.2.e. Within 60 days after determining that an application for a Type 1B Small Scale Wind Energy Facility is complete, the Planning Board shall issue a written order: 1) denying approval of the proposed Small Scale Wind Energy Facility, 2) granting approval of the proposed Small Scale Wind Energy Facility or, 3) granting approval of the proposed Small Scale Wind Energy Facility with conditions. In making its decision, the Planning Board shall make findings on whether the proposed Small Scale Wind Energy Facility meets the applicable criteria described in sections 212, 213, and 214.

209.4.2.f. With the agreement of the applicant, the Planning Board may extend the procedural time frames of this section.

Table 2: 

Procedural Time Frames

<table>
<thead>
<tr>
<th>Facility Type</th>
<th>Application Completeness</th>
<th>Public Hearing</th>
<th>Final Decision</th>
</tr>
</thead>
<tbody>
<tr>
<td>1A</td>
<td>≤10 days ¹</td>
<td>NA</td>
<td>&lt;30 days ²</td>
</tr>
<tr>
<td>1B</td>
<td>≤30 days ¹</td>
<td>&lt;30 days ²</td>
<td>&lt;60 days ²</td>
</tr>
</tbody>
</table>

¹ days after receipt of the application by the CEO  
² days after the application is determined to be complete
209.5 Notice of Meetings

Ten days prior to any meeting at which an application for a Type 1B Small Scale Wind Energy Facility is to be considered, the Planning Board shall send notice by first class mail, to the applicant and all owners of property within 500’ of the property on which the Small Scale Wind Energy Facility is proposed to be located. The notice shall state the date, time and place of the meeting and the proposed location and the classification of the proposed Small Scale Wind Energy Facility.

209.6 Public Hearings

The Planning Board shall give notice of the date, time, and place of any public hearing and the proposed location and the classification of the proposed Small Scale Wind Energy Facility:

209.6.1 Published at least once in a newspaper having general circulation within the municipality. The date of the first publication shall be at least 10 days before the hearing.

209.6.2 Mailed by first class mail to the Applicant and to owners of property within 500 feet of the property on which the Small Scale Wind Energy Facility is proposed to be located, at least 10 days before the public hearing. The Planning Board shall maintain a list of property owners to whom notice is mailed in the application file. Failure of any of these property owners to receive a notice shall not invalidate the public hearing, nor shall it require the Planning Board to schedule another hearing.

209.7 Professional Services

In reviewing the application for compliance with this Ordinance, the Planning Board may choose to retain professional services, including but not limited to those of an attorney or consultant, to verify information presented by the Applicant. The attorney or consultant shall first estimate the reasonable cost of such review and the Applicant shall deposit, with the municipality, the full estimated cost, which the municipality shall place in an escrow account. The municipality shall pay the attorney or consultant from the escrow account and reimburse the Applicant if funds remain after payment. (Required for Type 1B applications only.)

209.8 Expiration of Permits

If on-site construction of a Small Scale Wind Energy Facility is not significantly commenced within one year of the date of issue of a Site Permit, the Site Permit shall automatically lapse and become null and void. If an approved Small Scale Wind Energy Facility is not completed within 30 months after a Site Permit is issued, then the Site Permit shall expire, and the Applicant must reapply. The Planning Board may, for good cause shown, grant a one-time extension of up to six months for either start of construction or completion of construction.
provided such request is submitted prior to the lapse or expiration of the Site Permit. If a permit for a Type 1A or Type 1B Small Scale Wind Energy Facility expires, the Applicant shall implement pertinent provisions of the approved decommissioning plan. Upon the Applicant’s written request, the Planning Board may extend either or both expiration time limits by up to six months. The appeal process will stop the time clock for commencing and completing the facility.

209.9 Access

The Code Enforcement Officer shall have access to the site at all times to review the progress of the work and shall have the authority to review all records and documents directly related to the design, construction and operation of the facility.

209.10 Enforcement

209.10.1 It shall be unlawful for any Person to violate or fail to comply with or take any action that is contrary to the terms of the Ordinance, or to violate or fail to comply with any permit issued under the Ordinance, or to cause another to violate or fail to comply or take any action which is contrary to the terms of the Ordinance or any permit under the Ordinance.

209.10.2 If the Code Enforcement Officer or other Person charged with enforcement of municipal laws determines that a violation of the Ordinance or the permit has occurred, the Code Enforcement Officer shall provide written notice to any Person alleged to be in violation of this Ordinance or permit. If the alleged violation does not pose an immediate threat to public health or safety, the Code Enforcement Officer and the alleged violator shall engage in good faith negotiations to resolve the alleged violation. Such negotiations shall be conducted within thirty (30) days of the notice of violation and, with the consent of the alleged violator, may be extended.

209.10.3 If, after thirty (30) days from the date of notice of violation or further period as agreed to by the alleged violator, the Code Enforcement Officer determines, in the officer’s reasonable discretion, that the parties have not resolved the alleged violation, the Code Enforcement Officer may institute civil enforcement proceedings or any other remedy at law to ensure compliance with the Ordinance or permit.

209.11 Appeals

An appeal from the decision of the CEO or Planning Board may be taken to the Appeals Board by the WEF Permittee, Owner/operator or Licensee, or a complainant. Such appeal must be in writing and must specify the grounds thereof, and must be filed with the Town Clerk within 30 days after the final action of the CEO or Planning Board. The Town Clerk shall provide any appeal to the Appeals Board. The
Appeals Board shall fix a reasonable time for the hearing of the appeal, and shall give public notice thereof as well as due notice to the WEF Permittee, Owner/operator and/or Licensee, as applicable, and the complainant. The Appeals Board review process shall be conducted as an appellate procedure. The action of the CEO or Planning Board shall be sustained unless the Appeals Board, by a favorable vote of the majority of all members of the Appeals Board, reverses or modifies the CEO or Planning Board’s determination.

Section 210.0 - Application Submission Requirements

210.1 General Submission Requirements

210.1.1 *A completed application form including:*

210.1.1.a The Applicant and Participating Landowner(s’) name(s) and contact information.

210.1.1.b The address, tax map number, zone and owner(s) within 500’ of the proposed facility site and any contiguous parcels owned by Participating Landowners.

210.1.1.c The tax map number, zone, current use, owner(s) and addresses of owner(s) of parcels that abut the proposed facility site or abutting parcels within 500’ of Participating Landowners that are contiguous with the proposed facility site (Not required for Type 1A applications)

210.1.1.d An affirmation, signed and dated by the Applicant, that the information provided in the application is correct and that the proposed Small Scale Wind Energy Facility, if approved and built, shall be constructed and operated in accordance with the standards of this ordinance and all conditions of approval, if any

210.1.2 Receipt showing payment of application fee in accordance with Appendix A.

210.1.3 A copy of a deed, easement, purchase option or other comparable documentation demonstrating that the Applicant has right, title or interest in the proposed facility site.

210.1.4 Location map showing the boundaries of the proposed facility site and all contiguous property under total or partial control of the Applicant or Participating Landowner(s) and any Scenic Resource or Historic Site within 2500 feet of the proposed development.

210.1.5 Description of the proposed Small Scale Wind Energy Facility that includes the number and aggregate rated capacity of all Wind Turbines, the Turbine Height and manufacturer’s specifications for each Wind Turbine (including but not limited to the make, model, maximum rated capacity, sound emission levels and types of overspeed controls) and a description of Associated Facilities.
210.1.6  Site plan showing the proposed location of each Wind Turbine and Associated Facilities and any of the following features located within 500 feet of any Wind Turbine: parcel boundaries, required setbacks, roads, rights-of-way, overhead utility lines, buildings (identified by use), land cover, wetlands, streams, water bodies and areas proposed to be re-graded or cleared of vegetation. (Not required for Type 1A Applications.)

210.1.6.a In addition to the information in 210.1.6, above, site plans for Type 1B Wind Energy Facilities shall show the location and average height of tree cover to be retained and the location, variety, planting height and mature height of proposed trees, if any.

210.1.6.b In addition to the information in 210.1.6, above, site plans for Type 1B Wind Energy Facilities shall show topographic contour lines as shown on the most recent USGS 7.5-minute quadrangle map.

210.1.7 Written evidence that the provider of electrical service to the property has been notified of the intent to connect an electric generator to the electricity grid, if such connection is proposed.

210.1.8 Description of emergency and normal shutdown procedures.

210.1.9 Photographs of existing conditions at the site.

210.1.10 An application for a Type 1A or 1B Small Scale Wind Energy Facility shall include structural drawings of the Tower foundation and anchoring system: a) prepared by the Wind Turbine or Tower manufacturer, b) prepared in accordance with the manufacturer’s specifications or, c) prepared and stamped by a Maine-licensed professional engineer.

210.1.11 An application for Type 1A or Type 1B Small Scale Wind Energy Facility shall include:

210.1.11.a. A written statement, signed by the Applicant, that certifies that the proposed facility is designed to meet the applicable noise control standards under section 212.1.3 and acknowledges the Applicant’s obligation to take remedial action in accordance with section 212.1.6 if the Code Enforcement Officer determines those standards are not being met or; .

210.1.12 An Application for Type 1B Small Scale Wind Energy Facility shall include: sight line representation and photographic information as detailed below.

210.1.12.a. Sight Line Representations of each Wind Turbine from the nearest Occupied Building not owned by the applicant and from at least one other representative location within 500 feet of the Wind Turbine, such as a Scenic Resource or another Occupied Building. Each Sight Line Representation shall be drawn at a scale sufficiently large to make it legible.
210.1.12.b. A current size four-inch by six-inch minimum color photograph of the proposed site of the Wind Turbine(s) taken from viewpoints corresponding to each of the Sight Line Representations.

210.1.12.c. One copy of each of the photographs described in Section 210.1.13.b, above, onto which is superimposed an accurately scaled and sited representation of the Wind Turbine(s).

Section 211.0 - General Standards

211.1 Safety Setbacks

Wind Turbines shall be set back a horizontal distance equivalent to 150% of the Turbine Height from property boundaries, public and private rights-of-way and overhead utility lines that are not part of the proposed Generating Facility except that the entity responsible for review and approval of the application may allow a reduced setback if the Applicant submits, in writing: 1) a waiver of the property boundary setback signed by the pertinent abutting landowner.

211.2 Natural Resource Protection

A Small Scale Wind Energy Facility shall not have an unreasonable adverse effect on rare, threatened, or endangered wildlife, significant wildlife habitat, rare, threatened or endangered plants and rare and exemplary plant communities. In making its determination under this subsection, the municipal entity responsible for review and approval of the permit application under Section 209.1 shall review the latest BWH map series produced by Maine Department of Inland Fisheries and Wildlife, and any other area described in other DEFRIS, maps or datasets as provided by MDIFW.

211.3 Building Permit

All components of the Small Scale Wind Energy Facility shall conform to relevant and applicable local and state building codes.

211.4 Overspeed Controls and Brakes

Each Wind Turbine shall be equipped with an overspeed control system that: 1) includes both an aerodynamic control such as stall regulation, variable blade pitch, or other similar system, and a mechanical brake that operates in fail safe mode; or 2) has been designed by the manufacturer or a licensed civil engineer and found by the municipal entity responsible for review and approval of the application under 209.1, based on its review of a written description of the design and function of the system, to meet the needs of public safety.

211.5 Electrical Components and Interconnections

All electrical components of the Small Scale Wind Energy Facility shall conform to relevant and applicable local, state, and national codes.
211.6  Access

All ground-mounted electrical and control equipment and all access doors to a Wind Turbine shall be labeled and secured to prevent unauthorized access. A Wind Tower shall not be climbable up to a minimum of fifteen (15) feet above ground surface.

211.7  Blade Clearance

The minimum distance between the ground and all blades of a Wind Turbine shall be 25 feet as measured at the lowest arc of the blades.

211.8  Signal Interference

The Applicant shall make reasonable efforts to avoid and mitigate to the extent practicable any disruption or loss of radio, telephone, television, or similar signals caused by the Small Scale Wind Energy Facility.

211.9  Structure Type

Towers shall be monopoles with no guy wires. This requirement may be waived if the Applicant demonstrates to the satisfaction of the municipal entity responsible for review and approval of the permit application under section 209.1, that there is no practicable alternative. Bird flight diverters must be installed on any guy wires that are permitted.

211.10 Erosion Control


211.11 Building-Mounted Wind Turbines

Building-mounted Wind Turbines are not permitted.

This requirement may be waived if the Applicant demonstrates, to the satisfaction of the municipal entity responsible for review and approval of the permit application under Section 209.1, that there be no practicable alternative and that proposed installation is safe and appropriate for the application being proposed.

211.12  Visual Appearance

211.12.1 A Wind Turbine shall be a non-obtrusive color such as white, off-white or gray, or as may otherwise be required by another governmental agency with jurisdiction over the Small Scale Wind Energy Facility.

211.12.2 A Wind Turbine shall not be lighted artificially, except to the extent consistent with Federal Aviation Administration recommendations or other applicable authority that regulates air safety or as is otherwise required by another governmental agency with jurisdiction over the Small Scale Wind Energy Facility.
211.12.3 A Wind Turbine shall not be used to support signs and shall not display advertising except for reasonable and incidental identification of the turbine manufacturer, facility owner and operator, and for warnings.

211.12.4 Blade Glint, defined as the intermittent reflection of the sun off the surface of the blades of a Wind Turbine, is prohibited.

211.13 Visibility of Wind Turbine

The following requirements apply, to the extent practicable, to Type 1B Wind Energy Facilities:

211.13.1 To the extent that doing so does not inhibit adequate access to the wind resource, each Wind Turbine shall be located to maximize the effectiveness of existing vegetation, structures and topographic features in screening views of the Wind Turbine from Occupied Structures and Scenic Resources.

211.13.2 When existing features do not screen views of a Wind Turbine from Occupied Structures and Scenic Resources, screening may be required, where feasible and effective, through the planting of trees and/or shrubs. In order to maximize the screening effect and minimize wind turbulence near the Wind Turbine, plantings should be situated as near as possible to the point from which the Wind Turbine is being viewed. Such plantings should be of native varieties.

Section 212.0 - Noise Standards for Type 1A and Type 1B Small Scale Wind Energy Facility

212.1 Noise emanating from a Type 1A or Type1B Small Scale Wind Energy Facility shall be controlled in accordance with the provisions of this section as follows;

212.1.1 The sound level limits contained in this section apply only to areas that are defined as Protected Locations and to property boundaries that describe the outer limits of the facility site in combination with any parcel(s) owned by a Participating Land-Owner that are contiguous with the facility site.

212.1.2 The sound level limits contained in this section do not apply to the facility site or any parcel(s) owned by a Participating Land-Owner that are contiguous with the facility site.

212.1.3 The sound levels resulting from routine operation of a Small Scale Wind Energy Facility, as measured in accordance with the procedures described in section 212.1.5 shall not exceed the limits specified for the following locations and times:

212.1.3.a At a Protected Location with no living and sleeping quarters within 100':

35 dBA during the Protected Location’s regular hours of operation
212.1.3.b At a Protected Location with living and sleeping quarters:

212.1.3.b.1 Area(s) within 500 feet of living and sleeping quarters:

- 40 dBA between 7:00 p.m. and 7:00 a.m.
- 50 d Ba between 7:00 a.m. and 7:00 p.m.

212.1.3.b.2 Area(s) more than 500 feet from living and sleeping quarters or at property boundaries that describe the outer limits of the facility site combined with any parcel(s) owned by a Participating Land Owner that are contiguous with the facility site.

- 55dBA at all times.

212.1.3.c.3 Areas within 100’ of occupied structure:

- No more than 35 dBA at any time.

212.1.4 If the Applicant submits the certification and acknowledgement required by Section 210.1.12(a), the municipal entity responsible for review and approval of the application under Section 209.1 shall determine, for purposes of issuing its approval, that the pertinent sound-level limits under section 212.1 have been met, subject to the Applicant's obligation to take remedial action as necessary under section 212.1.6.

212.1.5 The Codes Enforcement Office may perform measurements of sound levels resulting from routine operation of an installed Type 1A or Type 1B Small Scale Wind Energy Facility at the officer's own initiative or in response to a noise-related complaint to determine compliance with the pertinent standards in section 212.1. Such measurements shall be performed as follows:

212.1.5.a Measurements shall be obtained during representative weather conditions when the sound of the Small Scale Wind Energy Facility is most clearly noticeable. Preferable weather conditions for sound measurements at distances greater than about 500 feet from the sound source include overcast days when the measurement location is downwind of the Wind Turbine and inversion periods (which most commonly occur at night).

212.1.5.b Sound levels shall be measured at least four (4) feet above the ground by a meter set on the A-weighted response scale, fast response. The meter shall meet the latest version of American National Standards Institute (ANSI S1.4) “American Standard Specification for General Purpose Sound Level Meters” and shall have been calibrated at a recognized laboratory within the past year.
212.1.5.c 5 dBA shall be added to sound levels of any Short Duration Repetitive Sound measured in accordance with paragraphs a and b.

212.1.6 The Applicant shall operate the proposed Small Scale Wind Energy Facility in conformance with the sound level limits of section 212.1 if applicable. If, based on post-installation measurements taken in accordance with section 212.1.3, the Code Enforcement Officer determines that the applicable sound-level limits are not being met, the Applicant shall, at the Applicant’s expense and in accordance with the Town of Eddington Small Scale Wind Energy Facility Ordinance and in consultation with the Code Enforcement Officer, take remedial action deemed necessary by the Code Enforcement Officer to ensure compliance with those limits. Remedial action that the Code Enforcement Officer may require, includes, but shall not be limited to, one or more of the following:

212.1.6.a modification or limitation of operations during certain hours or wind conditions;

212.1.6.b maintenance, repair, modification or replacement of equipment;

212.1.6.c relocation of the Wind Turbine(s); and,

212.1.6.d removal of the Wind Turbine(s) provided that the Code Enforcement Officer may require removal of the Wind Turbine(s) only if the Code Enforcement Officer determines (in his or her sole opinion) that there is no practicable alternative or that the applicant has demonstrated an inability or unwillingness to make a good faith effort to take proper remedial actions to insure compliance with the sound level limits of this ordinance.

**Section 213.0 - Discontinued Use for Type 1A and 1B Small Scale Wind Energy Facilities.**

213.1 A Type 1A or Type 1B Small Scale Wind Energy Facility that is not generating electricity for twelve (12) consecutive months shall be deemed a discontinued use and shall be removed from the property by the current owner within 120 days of receipt of notice from the Code Enforcement Officer, unless the current owner provides information that the Planning Board deems sufficient to demonstrate that the project has not been discontinued and should not be removed. If the Small Scale Wind Energy Facility is not removed within this time period, the municipality may remove the turbine at the current owner’s expense. The Applicant shall pay all site reclamation costs deemed necessary and reasonable to return the site to its pre-construction condition, including the removal of roads and reestablishment of vegetation.
Section 214.0 - APPENDIX A

Application and License Fees